### Appendix 1

# Bromsgrove District Council Financial Statements for the year ended 31 March 2017

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Financial Statements for the year ended 31 March 2017

### Narrative Report

#### Introduction

Bromsgrove District Council's financial performance for the year ended 31 March 2017 is as set out in the Comprehensive Income & Expenditure Summary and our financial position is as set out in the Balance Sheet and Cash Flow Statement.

These financial statements have been prepared in line with the Code of Practice on Local Authority Accounting the United Kingdom 2016/17 (the Code). It is the purpose of this report to explain, in an easily understandable way the financial facts and performance in relation to Bromsgrove

#### **Overview**

Bromsgrove faced a difficult time in financial funding arrangements with Revenue Support Grant received from the Government reducing from £1,229k in 2015/16 to £682k in 2016/17. In 2017/18 it will reduce further to £114k in the form of transitional grant and by 2018/19 there will be no Revenue Support Grant. The Council has sought to balance the budget through savings whilst attempting to protect the services that are most important to the community.

The budgets set for 2016/17 were challenging but aware of the need for additional savings in future years there has been a prudent approach to spending and a commercial approach to attracting income. This has enabled a surplus to be created from the prudent spending and additional income and this has allowed the Council to increase working balances and create specific reserves to help deliver our ambitious plans on economic development, an alternative housing solution and delivery of further savings as identified in the efficiency plan.

#### **Strategic Priorities**

What matters: Bromsgrove District Council is committed to providing residents with effective and efficient services that not only meet their needs but understand them too. Through considering what really matters to our residents we have developed six key priorities for the next four years, supported by six strategic purposes. Working to these purposes will help us to understand the needs of the District and how, together with our partners, we can improve the lives of our residents and the prospects for Bromsgrove District as a whole.

#### Key Priorities 2017-2020



#### **Strategic Purposes**













#### Strategic purpose: Help me run a successful business

#### What matters:

- Encourage local business and inward investment
- Create a more vibrant Bromsgrove Town Centre and flourishing local centres
- Improve connectivity within Bromsgrove (Digital and Transport)
- Invest in our local workforce by supporting training and apprenticeships
  - Between January and June 2016 the highest number of business start-up's outside of London were in Bromsgrove – 29 for every 1,000 residents
  - In the last 9 years, there has been a 3 fold increase in the number of apprenticeships completed
  - Almost 700 apprenticeships were started in 2014/15

#### Strategic purpose: Help me to be financially independent

#### What matters:

- Develop education and skills to sustain financial independence
- Support communities during changes to welfare and benefits
- Support residents to reduce levels of individual debt
- Support reductions in winter deaths and fuel poverty
- Support the provision of affordable housing in the District to meet the needs of the community
  - \* People who live in Bromsgrove have the highest average wage in Worcestershire
  - ❖ Fuel poverty in Worcestershire has reduced from 12.6% in 2011 to 9.1% in 2014

#### Strategic purpose: Help me to live my life independently

#### What matters:

- Help and support the vulnerable
- Promote independence and reduce social isolation
  - Help people to be fit and well
- Strengthening and supporting families and individuals
  - Over the last 2 years, nearly 300 people have been helped to continue to live at home through disabled facilities grants.
  - Over 1600 vulnerable or elderly residents have been supported by a Lifeline unit in their homes
  - More than 400 residents have received activity and falls prevention referrals in the last 2 years

#### Strategic purpose: Help me to find somewhere to live in my locality

What matters:

- Support the development of appropriate and affordable housing in the district
- Assist in making the best of all housing across the district
- Prevent and respond to homelessness
  - ❖ In 2016/17, 278 homes were built in the district (net)
  - Between July 2015 and June 2016, over 200 households have been prevented from becoming homeless

#### Strategic purpose: Keep my place safe and looking good

What matters:

- Help support and create communities where people feel safe
- Look after our district to provide clean and tidy streets and open spaces
- Protect and enhance the environment spaces
  - ❖ 2,769 bulky waste collections were undertaken between June 2016 to March 2017
  - ❖ On average, 4275 tonnes of waste was recycled
  - ❖ 19,000 customers are benefitting from a garden waste collection service
  - ❖ 19% reduction in carbon emissions

#### Strategic purpose: Provide good things for me to see, do and visit

What matters:

- Provide a leisure, cultural and arts programme for the whole district
- Create a more vibrant Bromsgrove Town Centre and flourishing local centres
- Help people to be fit and well and reduce social isolation
  - ❖ Approximately 10,000 people attend the street theatre events
  - ❖ 140+ weekly attend the junior park run course
  - £188,000 has been allocated from the New Homes Bonus to community projects during 2015/16 and 2016/17

#### **Expenditure and Funding Analysis**

The Expenditure and Funding Analysis is set out on page 33. The objective is to demonstrate to council tax payers how the funding available to the authority (ie Government grants, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. The Expenditure and Funding Analysis also shows how this expenditure is allocated for decisionmaking purposes between the Council's strategic purposes. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

A summary of the net expenditure as reported through the management accounts compared with the budget for 2016/17 is shown below:-

Strategic Purpose	Buget £'000	Actuals £'000	Variance £'000
Keep my place safe and looking good	4,939	4,850	(89)
Help me run a successful business	(614)	(539)	75
Help me be financially independent	534	416	(118)
Help me to live my life independently	(532)	(619)	(87)
Help me find somewhere to live in my locality	907	859	(48)
Provide good things for me to see, do and visit	1,749	1,659	(90)
Enable others to work/do what they need to do (to meet their purpose)	5,612	5,299	(313)
Total	12,595	11,925	(670)
Corporate Financing	(12,595)	(12,163)	432
Surplus	0	(238)	(238)
Planned use of balances	0	79	79
Contribution to reserves	0	(350)	(350)
Total as reported through management accounts	0	(509)	(509)
HB Grant Change	0	92	92
Revised EFA Position	0	(417)	(417)

The actuals reported above are based on the management accounts for the authority. The management accounts are prepared on controllable budgets and there is a difference to the definitions used in the comprehensive income and expenditure summary (CIES) and the expenditure and funding analysis (EFA). As an example the management accounts would record and manage any direct revenue financing of capital expenditure within the strategic priority but this would be recorded as other income and expenditure in the EFA.

The surplus reported to members was £238k however an amendement for a £92k change in Housing Benefit Grant has been made and the surplus is now £146k, this has been reflected in the accounts and also the EFA so that the overall surplus of £417k has been reflected in the EFA.

The surplus is consistent with the management accounts reported throughout the year and the main reasons are outlined below:-

#### Keep my place safe and looking good

Additional income has been generated from cesspool emptying, trade and garden waste, bulky collections, planning applications and other external work. In addition there have been savings on proactive works on engineering and savings on fuel costs.

#### Help me run a successful business

There has been a shortfall on Car Parking and Civil Enforcement income as compliance has improved, in addition there has been a general reduction in car parking usage.

#### Help me be financially independent

There have a been a number of staff vacancies within the Revenues and Benefits Section in preparation for the restructure. Any resulting savings have been reflected in the 2017/18 budget.

#### Help me to live my life independently

A number of new contracts which have generate income have been secured by the lifeline team. This income has been reflected in the 2017/18 budget.

#### Help me find somewhere to live in my locality

Increased funding for Disabled Facilities Grants has enabled savings to be made in relation to fees paid. Savings have also resulted from a temporary vacancy.

#### Provide Good things for me to see, do and visit

Additional income was realised at the bonfire whilst savings have been made on procurement of services.

#### Enable others to work/do what they need to do (to meet their purpose)

Additional legal services which has generated income and funding received for elections posts. In addition the adjustments made for prepayment of IT contracts have resulted in savings. Savings have been made on corporate training whilst the staff survey and staff skills matrix is developed to ensure that staff have the required training to meet their needs.

Overall the significant additional income combined with the prudent approach to expenditure has a delivered a £670k underspend in the delivery of services to the residents. A proportion of these savings have been utilised to setup reserves to continue to deliver the Strategic Purposes of the Council.

#### **Corporate Financing**

Corporate Financing includes the savings resulting from a reduction in borrowing costs as a result of slippage in the capital programme (£286k) and net additional income from the Business Rates and collection fund (£124k). Various transfers to reserves to enable specific projects to be undertaken in the future have been made within corporate that have resulted in a net deficit position of £432k. The reserves position is outlined on page 39 of the Financial Statement.

#### **Comprehensive Income and Expenditure Summary**

This statement, often referred to as the CIES, is on page 13 and shows the expenditure and income in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations which may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

#### **The Movement in Reserves Statement**

This Statement, often referred to as MiRS, is set out on page 12. It shows movement in the year on the different reserves held by Bromsgrove, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The 'Surplus or (deficit) on the provision of services' line shows the true economic cost of providing our services, more details of which are shown in the Comprehensive Income and Expenditure Summary (CIES). These are different from the statutory amounts required to be charged to the General Fund Balance and for council tax setting purposes. The 'Net increase /Decrease before transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the Council.

#### The Balance Sheet

The Balance Sheet is set out on page 15, shows the value of our assets and liabilities. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories. The first category being usable reserves. These are reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category are unusable reserves. These are those that the authority is not able to use to fund services. This category includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services on the disposal of an asset.

The main changes to the Balance Sheet as at 31st March 2017 are:-

Property, Plant and Equipment have increased from £32,477k to £38,713k and this mainly the construction of the new Leisure Centre in School Drive.

Assets held for sale have reduced from £1,423k to £1,033k and reflects the disposal of Hanover Street Phase 1.

There has been an increase in pension deficit from £35,211k to £42,470k. Note 37 on page 64 provides a detailed analysis of the pension changes but the main reasons for the change are increased liabilities from changes in actuary financial assumptions (£20,334k), experienced losses (£4,908k) offset by financial return on assets (£17,900k).

#### **Group Accounts**

The Code requires Local Authorities to consider all their interests and to prepare a full set of group financial statements where they have material interests in subsidiaries, associates or joint ventures. Bromsgrove has a material interest in the Bromsgrove Arts Development Trust where we appoint the majority of the Members on the Trust. The interest is limited to the building which is known as the Artrix.

#### The Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of Bromsgrove during the reporting period. The statement shows how we generate and use cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations are funded by way of taxation and grant income or service user receipts. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to our future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by leaders to the Council.

Financial Statements for the year ended 31 March 2017

#### **Annual Governance Statement**

#### Statement of the Authority's and Chief Financial Officer's Responsibilities for the Statement of Accounts

#### The Authority's Responsibilities

Bromsgrove District Council is required to:

- make arrangements for the proper administration of its financial affairs and to
- secure that one of its officers has the responsibility for the administration of those affairs.
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets
- approve the Statement of Accounts.

#### In this Authority, that officer is the Executive Director of Finance and Resources;

The Executive Director of Finance and Resources is responsible for the preparation of Bromsgrove District Council's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

#### In preparing this Statement of Accounts, the Executive Director of Finance and Resources has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the local authority Code.

#### The Executive Director of Finance and Resources has also:

- kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

The Accounts present a true and fair view of the financial position of Bromsgrove District Council at 31 March 2017 and its income and expenditure for the year ended on that date.

SIGNED

#### **ANNUAL GOVERNANCE STATEMENT 2016/17**

#### Scope of Responsibility

Bromsgrove District Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. Bromsgrove District Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, Bromsgrove District Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, which includes arrangements for the management of risk.

#### The Purpose of the Governance Framework

The governance framework comprises the systems and processes, culture and values by which the authority is directed and controlled and its activities through which it accounts to, engages with and leads its communities. It enables the authority to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate services and value for money.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of Bromsgrove District Council's policies and Strategic Purposes, to evaluate the likelihood and potential impact of those risks being realised, and to manage them efficiently, effectively and economically.

The governance framework has been in place at Bromsgrove District Council for the year ended 31 March 2017 and up to the date of approval of the statement of accounts.

#### The Governance Framework

The framework to deliver good governance across the Council's services in delivering the Strategic Purposes encompass a number of elements;

- The Strategic Purposes have been developed in line with the needs of our communities and customers and the Council Plan has recently been approved to reflect the activities that need to be undertaken by the Council to further support the delivery of these purposes.
- Strategic Partnership meetings are held on a regular basis to ensure that all partners and agencies are engaged in supporting the Council's aims to deliver the purposes to our community. Liaison between officers to deliver joint working arrangements in encouraged and actively undertaken by the Council.
- A performance dashboard is in place for members and officers to review the perfomance of key measures, both strategic and operational across the organisation. This includes national statistics where relevant to the community of the District
- The Council's Constitution clearly sets out the roles and responsibilities of Councillors, and the procedural rules for Full Council, Cabinet and the other Boards operated by the Council
- Terms of reference for member working groups (e.g. Scrutiny Task Groups) are clearly defined
- Compliance with Financial Regulations and Contract Procedure Rules that are reviewed and approved by Council. An officer contract working group has been established with the aim to improve efficiencies in relation to contract management arrangements
- A clear scheme of Councillor/Officer delegation exists to provide clarity on the powers entrusted to those appointed to make decisions on behalf of the Council. A Member / Officer protocol is also set out in the Constitution
- The roles and responsibilities of Councillors are underpinned by an extensive Member Development Programme to include both mandatory and discretionary training. This is developed by the cross party Member Development Steering Group and includes; induction, chairmanship and specific Committee based training
- The behaviour of Councillors is regulated by the Member Code of Conduct and is supported by a number of protocols.
- A review of the Constitution is undertaken on a regular basis to ensure it enables members to make informed and transparent decisions. This inloudes the scheme of delegation to officers
- Decision making is carried out through Cabinet, Planning Committee and Audit, Standards and Governance Committee . Overview and Scrutiny Committee has responsibility to review and scrutinise the activities of the Council.
- Regular staff briefings and 4th tier manager forums are held to ensure staff are aware of changes and are engaged in the systems thinking methodology of supporting service changes across the Council. In addition the Council is looking at increasing the revenue generated by taking a more commercial approach to its activities. With this in mind working groups of officers have been established to further identify and develop opportunities.
- Robust financial management arrangements in place through regular budget monitoring, on line purchase ordering systems and robust financial internal controls ensure that the Council complies with statutory legislation
- There is a clear procurement code and policy in place to ensure that purchases are made in a compliant and transparent manner

- Heads of Service are responsible for establishing and maintaining an adequate system of internal control arrangements when within their own services. They are required to sign off annual Governance and Internal Control returns where they can raise any items of concern. There were no issues raised during 2016/17
- The Constitution clearly defines the roles of Monitoring officer, S151 and Head of Paid Service
- A whistleblowing policy is in place and is to be reviewed in 2017/18
- Regular press releases are submitted and Better Bromsgrove Together is sent to residents to inform them of the Council's activities and services provided. In addition information on the commercial services provided by the Council was sent out to enable residents to utilise the services offered.

#### **Review of Effectiveness**

Bromsgrove has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of the Heads of Service within Bromsgrove District who have responsibility for the development and maintenance of the governance environment, the Head of Internal Audit's annual report, and also by comments made by the external auditors.

The Constitution clearly identifies the terms of reference, roles and responsibilities of Full Council, Cabinet, Overview ad Scrutiny and Audit Committee all of which have fully understood governance responsibilities

Throughout 2016/17, the Council adopted a robust approach to corporate governance, which has been advised through the work of the Audit, Standards and Governance Committee, Overview and Scrutiny as well as the statutory roles of the S151 Officer and the Monitoring Officer.

#### • Audit, Standards and Governance Committee

The Committee played a role by reviewing and monitoring internal control issues throughout the year. This included approval of the treasury management strategy, savings reports, regular progress reports from Internal Audit and reports and updates from the External Auditors.

There have been 6 code of conduct complaints reported to the Audit Standards and Governance Committee. 4 have been investigated and resolved (one was withdrawn at a later date) and 2 are ongoing.

#### • Internal Audit

BDC's responsibility for maintaining an effective internal audit function is set out in Regulation 6 of the Accounts and Audit Regulations 2015.

The Worcestershire Internal Audit Shared Service Team operates in accordance with best practice professional standards and guidelines. It independently and objectively reviews on a continuous basis, the extent to which the internal control environment supports and promotes the achievement of the Council's objectives and contributes to the proper, economic, efficient and effective use of resources.

During 2016/17 the Internal Audit team delivered a comprehensive programme including:

- a number of core systems which were designed to suitably assist the external auditor to reach their 'opinion' and other corporate systems for example Governance, and

a number of operational systems, for example – bereavement, housing, ICT and customer services were looked at to maintain and improve control systems and risk management processes or reinforce oversight of such systems.

Internal Audits work programme helps to assure Audit, Standards and Governance Committee that the framework and statement can be relied upon based on the following:

- · Evidence streams which were verifiable and could be relied upon,
- · Monitoring and reporting mechanisms were in place to report issues,
- · These streams and reporting mechanisms are embedded in the BDC governance process.

Internal Audit reports are considered by the relevant Head of Service and Director of Finance and Resources, before submission to the Audit, Standards and Governance Committee for further scrutiny.

#### **Significant Governance Issues**

The Council received a qualified value for money conclusion in 2015/16 and this is being addressed through improvements to the monitoring of budgets and the efficiency plan.

In relation to the internal audit reports for 2016/17 areas which returned an assurance level of 'limited' were performance measures and risk management. All areas where assurance was 'limited' have a clearly defined action plan in place in order to address the weaknesses and issues identified. Further work is required to embed risk management throughout the organisation with the outcomes now being monitored by the Executive Director - Finance and Resource. Actions include development of a new risk management strategy together with improvements to reporting of the Corporate Risk Register to Committee.

The Heads of Service have actions in place to address any recommendations from Audit reviews and all assessed as being either of high or medium importance have been reported to the Audit Standards and Governance Committee. The Internal Audit team will continue to review the actions as they are implemented.

#### **Local Government Ombudsman**

	There have been six reported case	to the Ombudsman within	n 2016/17, three have been	resolved and three remain	ongoing.
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Signed	Date
Signed	Date
Leader of the	Council & Chief Executive on behalf of Bromsgrove District Council.
Certificate o	f the Chief Financial Officer
I certify that:	
(a)	the Statement of Accounts for the year ended 31 March 2017 been prepared in the form directed by the Code and under the accounting policies set out on pages 19 to 29.
(b)	in my opinion the Statement of Accounts gives a true and fair view of the income and expenditure and cash flows fo the financial year and the financial position as at the end of the financial year.
Chief Financ	ial Officer
 Date	
Authority Ap	proval of Statement of Accounts
These account	ts were approved by resolution of the Council on
 Chairman	
 Date	

Worcestershire Internal Audit Shared Services Manager's Opinion on the Effectiveness of the System of Internal Control at Bromsgrove District Council for the Year Ended 31<sup>st</sup> March 2017.

#### 1. Audit Opinion

- 1.1 The internal audit of Bromsgrove District Council's systems and operations during 2016/17 was conducted in accordance with the Internal Audit Annual plan which was presented to the Audit Committee on 24<sup>th</sup> March 2016 and any subsequent revision.
- 1.2 The Internal Audit function was set up as a shared service in 2010/11 and hosted by Worcester City Council for 5 district councils and increased to 6 partners with the inclusion of Hereford and Worcester Fire and Rescue Authority from April 2016. The shared service conforms with CIPFA guidance and the Institute of Internal Auditors Public Sector Internal Audit Standards 2013 as amended and objectively reviews on a continuous basis the extent to which the internal control environment supports and promotes the achievement of the Council's objectives and contributes to the proper, economic and effective use of resources.
- 1.3 The Internal Audit Plan for 2016/17 was risk based (assessing audit and assurance factors, materiality risk, impact of failure, system risk, resource risk fraud risk, and external risk) using a predefined scoring system. It included:
  - o a number of core systems which were designed to suitably assist the external auditor to reach their 'opinion' and other corporate systems for example governance, and,
  - o a number of operational systems, for example bereavement, housing, ICT and customer services were looked at to maintain and improve control systems and risk management processes or reinforce oversight of such systems.
- 1.4 The 2016/17 internal audit plan and any revision thereto was delivered in full providing sufficient coverage for the s151 and the Head of Internal Audit Shared Service to form an overall opinion.
- 1.5 In relation to the 17 reviews that have been undertaken, 13 have been finalised and 4 are nearing completion at draft report sign off stage. Areas which returned an assurance level of 'limited' were performance measures and risk management. All areas where assurance was 'limited' or below will be addressed by management and have a clearly defined action plan in place in order to address the weaknesses and issues identified. Further work is required to embed risk management throughout the organisation with the outcomes now being monitored by the Executive Director Finance and Resource. Where audits are to be finalised a comprehensive management action plan will be required and agreed by the s151 Officer from the relevant Service Manager.
- 1.6 As part of the process of assessing the Council's control environment, senior officers within the Council are required to complete an annual "Internal Control Assurance Statement" to confirm that the controls in the areas for which they are responsible are operating effectively. Officers were required to acknowledge their responsibilities for establishing and maintaining adequate and effective systems of internal control in the services for which they are responsible and confirming that those controls were operating effectively except where reported otherwise. For all services no areas of significant risk have been identified. Any concerns raised by managers will be assessed and addressed by the Corporate Management Team.
- 1.7 The majority of the completed audits have been allocated an audit assurance of either 'moderate' or above meaning that there is generally a sound system of internal control in place, no significant control issues have been encountered and no material losses have been identified during a time of continuing significant transformation and change. Where a 'limited' assurance has been reported this has been in connection with the work undertaken in regard to further embedding risk management throughout the organisation and ensuring performance indicators have meaning and integrity.
- 1.8 WIASS can conclude that no system of control can provide absolute assurance against material misstatement or loss, nor can Internal Audit give that assurance. This statement is intended to provide reasonable assurance based on the audits performed in accordance with the approved plan and the scoping therein. Based on the audits performed in accordance with the approved and revised plan, the Head of Internal Audit Shared Service has concluded that the internal control arrangements during 2016/17 managed the principal risks identified in the audit plan and can be reasonably relied upon to ensure that the Council's Strategic purposes have been met.

Andy Bromage
Head of Internal Audit Shared Service
Worcestershire Internal Audit Shared Service
May-17

## Bromsgrove District Council Movement in Reserves Statement

Movement in Reserves Statement For the current and comparative year

This statement shows the movement in the year on the different reserves held by the authority, analysed into 'usable reserves' (ie those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. This is different from the statutory amounts required to be charged to the General Fund Balance for council tax setting. The Net Increase/Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the Council.

	General Fund Balance*	Earmarked General Fund Reserves*	Total General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Total Usable Reserves	Total Unusable Reserves	Total Reserves of the Authority	Total Authority Reserves	Authority Share of Subsidairy	Total Authority Reserves Group
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Balance as at 1 April 2015	4,274	2,994	7,268	31	10	7,309	(10,391)	(3,082)	(3,082)	5,040	1,958
Movement in reserves during the year											
Total Comprehensive Income and Expenditure	(2,120)	0	(2,120)	0	0	(2,120)	3,678	1,558	1,558	0	1,558
Adjustments between accounting basis & funding basis under regulations (Note 7)	2,266		2,266	(31)	(10)	2,225	(2,225)	0	0	0	0
Net Increase/Decrease before Transfers to Earmarked Reserves	146	0	146	(31)	(10)	105	1,453	1,558	1,558	0	1,558
Transfers to or from earmarked reserves Increase/(Decrease) in Year	(263) (117)	263 <b>263</b>	0 146	(31)	(10)	0 105	0 1,453	1,558	0 1,558	(5) (5)	(5) 1,558
Balance as at 31 March 2016	4,157	3,257	7,414	0	0	7,414	(8,938)	(1,524)	(1,524)	5,035	3,511
Movement in reserves during the year											
Total Comprehensive Income and Expenditure	(1,153)	0	(1,153)	0	0	(1,153)	(5,771)	(6,924)	(6,924)	0	(6,924)
Adjustments between accounting basis & funding basis under regulations	1,570	0	1,570	638	0	2,208	(2,208)	0	0	0	0
Net Increase/Decrease before Transfers to Earmarked Reserves	417	0	417	638	0	1,055	(7,979)	(6,924)	(6,924)	0	(6,924)
Transfers to or from earmarked reserves	(350)	350	0	0	0	0	0	0	0	(113)	(113)
Increase/(Decrease) in Year	67	350	417	638	0	1,055	(7,979)	(6,924)	(6,924)	(113)	(7,037)
Balance Sheet as at 31 March 2017	4,224	3,607	7,831	638	0	8,469	(16,917)	(8,448)	(8,448)	4,922	(3,526)

Comprehensive Income and Expenditure Statement for the year ended 31 March 2017

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

#### Notes

Enabling of the Authority Help me be financially independent Help me find somewhere to live in my locality Help me run a successful business Help me to live my life independently Keep my place safe and looking good Provide good things for me to see do and visit Cost of Services	
Other Operating Expenditure	11
Financing and Investment Income and Expenditure	12
Taxation and Non-Specific Grant Income and Expenditure	13
(Surplus) or Deficit on Provision of Services	
Surplus or deficit on revaluation of Property, Plant and Equipment Impairments of prior year Assets Under Construction Remeasurement of the net defined benefit liability/(asset)  Other Comprehensive Income and Expenditure	14 14 37
Total Comprehensive Income and Expenditure	

£000 Expenditure	<b>2016/17</b> £000 Income	£000 <b>Net</b>
7,325 17,409 1,149 741 805 12,409 2,281	(2,885) (17,156) (245) (1,373) (299) (6,791) (192)	4,440 253 904 (632) 506 5,618 2,089
42,119	(28,941)	13,178
577 1,204	0 (19)	577 1,185
9,424	(23,211)	(13,787)
		1,153
		(506) 33
	9	6,244 <b>5,771</b>
		6,924

	RESTATED	
	2015/16	
£000	£000	£000
Expenditure	Income	Net
8,382	(2,698)	5,684
18,133	(18,350)	(217)
1,393	(234)	1,158
897	(1,379)	(481)
743	(297)	446
10,135	(4,791)	5,344
1,602	(179)	1,423
41,286	(27,929)	13,357
721	0	721
1,046	88	1,134
9,225	(22,317)	(13,092)
	10	2,120
		(1,595) 0
		(2,083)
		(3,678)
		(1,558)

Group Comprehensive Income and Expenditure Statement for the year ended 31 March 2017

#### Notes

Enabling of the Authority Help me be financially independent Help me find somewhere to live in my locality Help me run a successful business Help me to live my life independently Keep my place safe and Looking Good Provide Good things for me to see do and visit Cost of Services	
Other Operating Expenditure	11
Financing and Investment Income and Expenditure	12
Taxation and Non-Specific Grant Income and Expenditure	13
Associates and Joint Ventures accounted for on an equity basis	
(Surplus) or Deficit on Provision of Services	
Surplus or deficit on revaluation of Property, Plant and Equipment Impairments of prior year Assets Under Construction Remeasurement of the net defined benefit liability/(asset)  Other Comprehensive Income and Expenditure	14, 15 14, 15 37
Total Comprehensive Income and Expenditure	

	2016/17	
£000	£000	£000
Expenditure	Income	Net
7 225	(2.005)	4.440
7,325 17,409	(2,885) (17,156)	4,440 253
1,149	(245)	904
741	(1,373)	(632)
805	(299)	506
12,409	(6,791)	5,618
2,432 <b>42,270</b>	(192) (28,941)	2,240 <b>13,329</b>
42,270	(20,541)	13,329
577	0	577
1,204	(19)	1,185
9,424	(23,211)	(13,787)
		(38)
		1,266
		(506) 33
		6,244
		5,771
		7,037

	RESTATED	
£000 <b>Expenditure</b>	2015/16 £000 Income	£000 <b>Net</b>
8,382 18,133 1,393 897 743 10,135 1,729	(2,698) (18,350) (234) (1,379) (297) (4,791) (179)	5,684 (217) 1,158 (481) 446 5,344 1,550
721	0	721
1,046	88	1,134
9,225	(22,317)	(13,092)
		(31)
		2,216
		(1,691)
		(2,083) (3,774) (1,558)

Balance Sheet as at 31 March 2017

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories. The first category of reserves are usable reserves, ie those reserves that the authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

	Notes	<b>31st March 2017</b> £000	<b>31st March 2016</b> £000
Property, Plant & Equipment	14/14a	38,713	32,477
Investment Property	16	0	0
Intangible Assets	17	565	364
Long Term Debtors	20	210	41
Long Term Assets		39,488	32,882
Inventories	19	213	230
Short Term Debtors	20	6,397	6,236
Cash and Cash Equivalents	21	303	1,391
Assets held for sale	22	1,033	1,423
Current Assets		7,946	9,280
Short Term Borrowing Short Term Creditors	18 23	(4,022) (6,858)	(82) (6,675)
Provisions	24	(948)	(915)
Revenue Grants received in advance	33	(18)	0
Current Liabilities		(11,846)	(7,672)
Other Long Term Liabilities	37	(42,470)	(35,211)
Capital Grants received in advance	33	(1,566)	(803)
Long Term Liabilities		(44,036)	(36,014)
Net Assets	1	(8,448)	(1,524)
Usable reserves	25	8,469	7,414
Unusable Reserves	26	(16,917)	(8,938)
Total Reserves		(8,448)	(1,524)

## Bromsgrove District Council Group Balance Sheet as at 31 March 2017

Information relating to the Group Balance Sheet is included in Note 15 - Group Accounts

100	Notes	<b>31st March 2017</b> £000	<b>31st March 2016</b> £000
Property, Plant & Equipment	14/14a	43,635	37,512
Investment Property	16	0	0
Intangible Assets	17	565	364
Long Term Debtors	20	210	41
Long Term Assets		44,410	37,917
Inventories	19	213	230
Short Term Debtors	20	6,397	6,236
Cash and Cash Equivalents	21	303	1,391
Assets held for sale	22	1,033	1,423
Current Assets		7,946	9,280
Short Term Borrowing	18	(4,022)	(82)
Short Term Creditors	23	(6,858)	(6,675)
Provisions	24	(948)	(915)
Revenue Grants received in advance	33	(18)	0
Current Liabilities		(11,846)	(7,672)
Other Long Term Liabilities	37	(42,470)	(35,211)
Capital Grants received in advance	33	(1,566)	(803)
Long Term Liabilities		(44,036)	(36,014)
Net Assets		(3,526)	3,511
Usable reserves	25	8,469	7,414
Unusable Reserves	26	(11,995)	(3,903)
Total Reserves		(3,526)	3,511

## Bromsgrove District Council Cash Flow Statement at 31 March 2017

The Cash Flow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the authority are funded by way of taxation and grant income or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the authority.

	Notes	<b>2016/17</b> £000	<b>2015/16</b> £000
Net surplus or (deficit) on the provision of services		(1,153)	(2,120)
Adjustment to surplus or deficit on the provision of services for non-cash movements	27	1,759	1,911
Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities	27	(1,706)	(1,588)
Net cash flows from Operating Activities		(1,100)	(1,797)
Investing Activities	28	(4,291)	(2,660)
Financing Activities	29	4,303	(252)
Net increase or (decrease) in cash and cash equivalents		(1,088)	(4,709)
Cash and cash equivalents at the beginning of the reporting period		1,391	6,100
Cash and cash equivalents at the end of the reporting period		303	1,391

# Bromsgrove District Council Group Cash Flow Statement at 31 March 2017

	Notes	<b>2016/17</b> £000	<b>2015/16</b> £000
Net surplus or (deficit) on the provision of services		(1,266)	(2,216)
Adjustment to surplus or deficit on the provision of services for non-cash movements	27	1,872	2,007
Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities	27	(1,706)	(1,588)
Net cash flows from Operating Activities		(1,100)	(1,797)
Investing Activities	28	(4,291)	(2,660)
Financing Activities	29	4,303	(252)
Net increase or (decrease) in cash and cash equivalents		(1,088)	(4,709)
Cash and cash equivalents at the beginning of the reporting period		1,391	6,100
Cash and cash equivalents at the end of the reporting period		303	1,391

Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

#### 1 Accounting Policies

#### **General Principles**

The Statement of Accounts summarises the Council's transactions for the 2016/17 financial year and its position at the year-end of 31 March 2017. The Council is required to prepare an annual Statement of Accounts by the Accounts and Audit (England) Regulations 2016 which require them to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2016/17, supported by International Financial Reporting Standards (IFRS).

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

#### **Summary of Significant Accounting Policies**

#### i) Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Supplies are recorded as expenditure when they are consumed where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.
- Accruals will be made for items of income and expenditure in excess of £500, lower amounts will only be actioned at the request at the request of the relevant budget holder.

#### ii) Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are highly liquid investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value. In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

#### iii) Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e., in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

#### iv) Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- depreciation attributable to the assets used by the relevant service
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- amortisation of intangible non-current assets attributable to the service.

The Authority is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisation. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement. This is the Minimum Revenue Provision (MRP). Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the MRP contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

#### v) Council Tax and Non-Domestic Rates (England)

Billing authorities act as agents, collecting council tax and non-domestic rates (NDR) on behalf of the major preceptors (including government for NDR) and, as principals, collecting council tax and NDR for themselves. Billing authorities are required by statute to maintain a separate fund (i.e. the Collection Fund) for the collection and distribution of amounts due in respect of council tax and NDR. Under the legislative framework for the Collection Fund, billing authorities, major preceptors and central government share proportionately the risks and rewards that the amount of council tax and NDR collected could be less or more than predicted.

#### **Accounting for Council Tax and NDR**

The council tax and NDR income included in the Comprehensive Income and Expenditure Statement is the authority's share of accrued income for the year. However, regulations determine the amount of council tax and NDR that must be included in the authority's General Fund. Therefore, the difference between the income included in the Comprehensive Income and Expenditure Statement and the amount required by regulation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Movement in Reserves Statement.

The Balance Sheet includes the authority's share of the end of year balances in respect of council tax and NDR relating to arrears, impairment allowances for doubtful debts, overpayments and prepayments and appeals.

#### vi) Employee Benefits Benefits Payable During Employment

Short-term employee benefits are those due to be settled wholly within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, for current employees and are recognised as an expense for services in the year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements (or any form of leave e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

#### **Termination benefits**

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy in exchange for those benefits and are charged on an accruals basis to the appropriate service or, where applicable to the Non Distributed Costs line in the Comprehensive Income and Expenditure Statement at the earlier of when the Authority can no longer withdraw the offer of those benefits or when the Authority recognises costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according the relevant accounting standards. In the Movement of Reserves Statement, appropriations are required to and from the Pension Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

#### **Post Employment Benefits**

Employees of the Authority are members of the below pension scheme:

• The Local Government Pensions Scheme, administered by Worcestershire County Council known as the Worcestershire Pension Fund (WPF)

The schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees worked for the Authority.

#### The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme

- The liabilities of the WPF attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc, and projections of projected earnings for current employees.
- The liabilities of the WPFattributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc, and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate of 2.6% (based on the indicative rate of return on a basket of high quality corporate bonds,government gilts and other factors).
- The assets of WPF attributable to the Authority are included in the Balance Sheet at their fair value:
  - quoted securities current bid price
  - unquoted securities professional estimate
  - unitised securities current bid price
  - property market value.

The change in the net pensions liability is analysed into the following components:

#### Service cost comprising:

- current service cost the increase in liabilities as a result of years of service earned this year allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked
- past service cost the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs
- net interest on the net defined benefit liability, ie net interest expense for the authority the change during the period in the net defined benefit liability that arises from the passage of time charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability at the beginning of the period taking into account any changes in the net defined benefit liability during the period as a result of contribution and benefit payments.

#### • Remeasurements comprising:

- the return on plan assets excluding amounts included in net interest on the net defined benefit liability charged to the
- actuarial gains and losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions charged to the Pensions Reserve as Other Comprehensive Income and Expenditure
- Contributions paid to the WPF cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are transfers to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

#### **Discretionary Benefits**

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

#### vii) Events After the Reporting Period

Events after the balance sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period the Statement of Accounts is adjusted to reflect such events
- those that are indicative of conditions that arose after the reporting period the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

#### xviii) Fair Value Measurement

The authority measures some of its non-financial assets such as surplus assets and investment properties and some of its financial instruments such as equity shareholdings [other financial instruments as applicable] at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a) in the principal market for the asset or liability, or
- b) in the absence of a principal market, in the most advantageous market for the asset or liability.

The authority measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest. When measuring the fair value of a non-financial asset, the authority takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use. The authority uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the authority's financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date
- Level 2 inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly
- Level 3 unobservable inputs for the asset or liability.

#### ix) Financial Instruments

#### **Financial Liabilities**

Financial liabilities are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For most of the borrowings that the Authority has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

#### **Financial Assets**

Financial assets are classified into two types:

- loans and receivables assets that have fixed or determinable payments but are not quoted in an active market
- available-for-sale assets assets that have a quoted market price and/or do not have fixed or determinable payments.

#### **Loans and Receivables**

Loans and receivables are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service (for receivables specific to that service) or the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate.

Any gains and losses that arise on the derecognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

#### **Available-for-sale assets**

Available-for-sale assets are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (eg, dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Authority.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- instruments with quoted market prices the market price
- other instruments with fixed and determinable payments discounted cash flow analysis
- equity shares with no quoted market prices independent appraisal of company valuations.

The inputs to the measurement techniques are categorised in accordance with the following three levels:

- Level 1 inputs quoted prices (unadjusted) in active markets for identical assets that the authority can access at the
- Level 2 inputs inputs other than quoted prices included within Level 1 that are observable for the asset, either directly or
- Level 3 inputs unobservable inputs for the asset.

Changes in fair value are balanced by an entry in the Available-for-Sale Reserve and the gain/loss is recognised in the Surplus or Deficit on Revaluation of Available-for -Sale Financial Assets. The exception is where impairment losses have been incurred – these are debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any net gain or loss for the asset accumulated in the Available-for-Sale Reserve

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the derecognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any accumulated gains or losses previously recognised in the Available-for-Sale Reserve.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

#### x) Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- the Authority will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Account until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ring-fenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

#### xi) Heritage Assets

## Tangible and Intangible Heritage Assets (described in this summary of significant accounting policies as heritage assets)

Heritage Assets are those with cultural, environmental or historical significance that make their preservation for future generations important.

The carrying amounts of heritage assets are reviewed where there is evidence of impairment for heritage assets, eg where an item has suffered physical deterioration. Any impairment is recognised and measured in accordance with the Authority's general policies on impairment – see note xix in this summary of significant accounting policies.

#### xii) Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Authority as a result of past events (eg software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the Authority will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised).

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Authority's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. In practice, no intangible asset held by the Authority meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

#### xiii) Interests in Companies and Other Entities

The Authority has material interests in companies and other entities that have the nature of subsidiaries, associates and joint ventures and require it to prepare group accounts. In the Authority's own single-entity accounts, the interests in companies and other entities are recorded as financial assets at cost, less any provision for losses.

#### xiv) Inventories and Long Term Contracts

Inventories are included in the Balance Sheet at the lower of cost and net realisable value. The cost of inventories is assigned using the weighted average costing formula.

Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

#### xv) Joint Operations

Joint operations are arrangements where the parties that have joint control of the arrangement have rights to the assets and obligations for the liabilities relating to the arrangement. The activities undertaken by the Authority in conjunction with other joint operators involve the use of the assets and resources of those joint operators. In relation to its interest in a joint operation, the Authority as a joint operator recognises:

- its assets, including its share of any assets held jointly
- its liabilities, including its share of any liabilities incurred jointly
- its revenue from the sale of its share of the output arising from the joint operation
- its share of the revenue from the sale of the output by the joint operation
- its expenses, including its share of any expenses incurred jointly.

#### xvi) Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

## The Authority as Lessee Finance Leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Authority are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant or equipment applied to write down the lease liability, and
- a finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the authority at the end of the lease period).

The Authority is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

#### **Operating Leases**

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (eg, there is a rent-free period at the commencement of the lease).

#### The Authority as Lessor

#### **Finance Leases**

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease (long-term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- a charge for the acquisition of the interest in the property applied to write down the lease debtor (together with any premiums received), and
- finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

#### **Operating Leases**

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (eg, there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

#### xvii) Materiality

Materiality is an expression of the relative significance or importance of a particular matter in the context of the financial statements as a whole. A matter is material if its omission would reasonably influence the reader of the accounts. Notes are only included where items are considered to be material by value or nature.

#### xviii) Overheads and Support Services

In the Financial Statements overheads are reported under the Strategic Purpose where they are managed which is usually Enabling the Authority.

#### xix) Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

#### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e., repairs and maintenance) is charged as an expense when it is incurred.

#### Measurement

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management
- the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (ie, it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure, community assets and assets under construction depreciated historical cost
- dwellings current value, determined using the basis of existing use value for social housing (EUV-SH)
- council offices current value, determined as the amount that would be paid for the asset in its existing use (existing use value EUV), except for a few offices that are situated close to the council's housing properties, where there is no market for office accommodation and that are measured at depreciated replacement cost (instant build) as an estimate of current value.
- surplus assets the current value measurement base is fair value, estimated at highest and best use from a market participant's perspective
- all other assets current value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV)

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for fair value.

Assets included in the Balance Sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

#### **Impairment**

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.
- Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

#### **Depreciation**

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e., freehold land and certain Community Assets) and assets that are not yet available for use (i.e., assets under construction).

Deprecation is calculated on the following bases:

- dwellings and other buildings straight-line allocation over the useful life of the property as estimated by the valuer
- vehicles, plant and equipment a percentage of the value of each class of assets in the Balance Sheet, as advised by a suitably qualified officer
- infrastructure straight-line allocation over 25 years.

Where an item of Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

#### **Disposals and Non-Current Assets Held for Sale**

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair vale less costs to sell.

Where there is a subsquent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure Line in the Comprehensive Income and Expenditure Statement. Gains in fair value are only recognised up to the amount of any losses previously recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified as non-current assets and valued at the lower of their carrying amount (before they were classfied as held for sale) adjusted for depreciation, amortisation or revaluations and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

### xx) Provisions, Contingent Liabilities and Contingent Assets Provisions

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the authority becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (eg from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the authority settles the obligation.

#### **Contingent Liabilities**

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

#### **Contingent Assets**

A contingent asset arises where an event has taken place that gives the Authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential

#### xxi) Reserves

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the Authority – these reserves are explained in the relevant policies.

#### xxii) Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.

#### xxiii) Shared Services

Bromsgrove District Council provides the hosting for a number of shared service arrangements with Redditch District and Wyre Forest District Council. A number of other shared services are hosted by Redditch District (including Worcestershire Regulatory Services which is a Jointly Controlled Operation), Worcester City Council and Wyre Forest District Council.

Each arrangement is accounted for within the records of Bromsgrove District Council with a monitoring report prepared for the partner authority on a monthly basis for consideration of the operational costs together with an annual statement of assets and liabilities extracted from the accounts of Bromsgrove Dstrict Council. There is a responsibility for each partner Council to account for their share of thge arrangement within their statement of accounts

When entering into shared services with Redditch Borough Council. All capital assets that are purchased are financed by each authority separately and accounted for on their own Balance Sheet. Any assets purchased prior to the start of the shared service are not included in the shared service; the costs associated with this remain on the accounts of the Authority that purchased the asset only.

The Management team is shared across both authorities as well as other services. Cross-charging occurs where a resource is used by the other Authority where there is not a formal shared service in place.

Each Authority pays a fair share of services which are shared,in line with the Business Case; all direct expenditure is shared on this basis, with income staying with the home Authority. Where a cost is only in relation to one Authority, this falls outside the Business Case and the Authority that gains the benefit for this is fully charged.

#### xxiv) Value Added Tax (VAT)

VAT payable is included as an expense only to the extent that it is not recoverable from HM Revenue and Customs. VAT receivable is excluded from income.

Notes to the Financial Statements
FOR THE YEAR ENDED 31 MARCH 2017

#### Note 2 Accounting Standards That Have Been Issued but Have Not Yet Been Adopted

The code requires that the Council disclose information relating to the impact of an accounting change that will be required by a new standard that has been issued but not yet adopted. These amendements are listed below; it is expected that these will have no material impact on the Statement of Accounts.

- an amendment to the reporting of pension fund scheme transaction costs which will require the
  disclosure of the total amount of transaction costs of all major asset classes, including an
  explanation to enable users to understand the nature of the transaction costs and how they arise
  for different types of investment.
- an amendment to the reporting of investment concentration, requiring the disclosure of details of any single investment exceeding 5% of the net assets available for benefits.

#### Note 3 Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in Note 1, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

There is a high degree of uncertainty about future levels of funding for local government. However, the Authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to close facilities and reduce levels of service provision. The Council holds earmarked reserves of £3,607k and a General Fund Balances of £4,316k.

The Council has determined that the Worcestershire Regulatory Services Shared Service meets the definition of a Jointly Controlled Operation. The Council has therefore accounted for its share of the Joint Committee's assets and liabilities and income and expenditure as documented in the Legal Agreement.

The Council has determined that a Group Accounting relationship exists with Bromsgrove Arts Development Trust as it has been identified that the Council is able to appoint the majority of the Board responsible for governing this Trust. Where material the Group position is disclosed on the face of the applicable Core Statement. Further information is disclosed in note 15.

The Council has made a provision against the potential cost of business rates appeals based on indicative information from the Valuation Office combined with other factors including the outcome of previous appeals and local knowledge, these are shown in note 24.

The Council has determined that it does not hold any assets soley for income or capital appreciation and therefore does not hold any investment properties.

## Bromsgrove District Council Notes to the Financial Statements

FOR THE YEAR ENDED 31 MARCH 2017

#### Note 4 Assumptions made about the future and other major sources of estimation uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31 March 2017 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
Property, Plant and Equipment	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Council will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets.	If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets falls. It is estimated that the annual depreciation charge for PPE would increase by £279k for every year that useful lives had to be reduced.
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the assumptions to be applied.	The effects on the net pension liability of changes in individual assumptions can be measured. For instance, a 0.1% increase in the discount rate would result in a decrease in the pension liability of £2,957k. Further sensitivity analysis can be seen in the defined benefit pension scheme note.
Bad Debt Provisions	As at 31 March 2017 the Council had sundry debtor balances of £545k . Provisions for bad debts are made according to the age of the debt and past experience and a provision of £33k is in place in respect of these balances.	If recoverability of these balances were to fall the amount set aside as a provision for bad debts would have to increase. For example, if recoverability of all ages of debt fell by 10% an additional £10k would have to be set aside.
Provision for Business Rates Appeals	Since the introduction of the Business Rates Retention Scheme the Council has been liable for its share of the cost of successful appeals against business rates charged to businesses. A provision has been established for the estimated cost of outstanding appeals. The provision is based on the current list of appeals based on various factors including the outcomes of previous appeals, local knowledge and indicative information from the Valuation Office Agency.	Should the success rate of appeals increase the provision would need to increase accordingly. A 10% increase in the cost of successful appeals would increase Councils share of the provision required by £76k. The provision only covers appeals lodged to date. It is not possible to quantify appeals that have not yet been lodged with the Valuation Office so there is a risk that national and local appeals may have a future impact on the accounts.

Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

#### Note 5 Material Items of Income and Expense

The following three material items have had an impact on the 2016/17 Financial Statements:-

Property, Plant and Equipment have increased from £32,477k to £38,765k and this mainly relates to the construction of the new Leisure Centre in School Drive.

Assets held for sale have reduced from £1,423k to £1,033k and reflects the disposal of part of Hanover Street Phase 1 site for the Waitrose Development.

There has been an increase in pension deficit from £35,211k to £42,470k. Note 37 on page 64 provides a detailed analysis of the pension changes but the main reasons for the change are increased liabilities from changes in actuary financial assumptions (£20,334k), experienced losses (£4,908k) offset by financial return on assets (£17,900k).

#### Note 6 Events after the Reporting Period

Notice has been given to Wychavon Leisure Community Assocaition Limited that the agreement for management of the Dolphin Leisure Centre will conclude in 2017/18 when the Dolphin Centre will close and a new Leisure Centre will open. The new contract has been awarded and is currently under discussion with the new operating company. The contract was awarded through a competitve process for a period of 21 years and 5 months.

On 30th April 2017 the Council made an advanced payment to Worcestershire Pension Fund for the deficit payments due 2017/18-2019/20 and 90% of the expected pension contributions for current employees for the same period. The total payment was £6,591k compared with a cost of £7,048k if the payments had been made monthly. After allowing for estimated interest costs (£46k) the net savings are estimated at £411k over the 3 years.

Notes to the Financial Statements
FOR THE YEAR ENDED 31 MARCH 2017

### Note 7 Expenditure and Funding Analysis For the current and comparative year

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants, rents, council tax and business rates) by local authorities in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the Council's strategic purposes.

	2016/17				2015/16	
Net Expenditure Chargable to the General Fund	Adjustments between the Funding and Accounting Basis			Net Expenditure Chargable to the General Fund Balances	Adjustments between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement
£000	£000	£000		£000	£000	£000
5,250	810	4,440	Enabling of the Authority	5,123	(561)	5,684
507	254	253	Help me be financially independent	(219)	(2)	(217)
732	(172)	904	Help me find somewhere to live in my locality	428	(730)	1,158
(504)	128	(632)	Help me run a successful business	(489)	(8)	(481)
(58)	(564)	506	Help me to live my life independently	444	(2)	446
4,273	(1,345)	5,618	Keep my place safe and looking good	4,763	(581)	5,344
970	(1,119)	2,089	Provide good things for me to see do and visit	1,062	(361)	1,423
11,172	(2,006)	13,178	Net Cost of Services	11,112	(2,245)	13,357
(11,589)	436	(12,025)	Other Income and Expenditure	(11,258)	(21)	(11,237)
(417)	(1,570)	1,153	Surplus or Deficit	(146)	(2,266)	2,120
(7,414)			Opening General Fund Balance	(7,268)		
(417)			Less/Plus Surplus or (Deficit) on General Fund Balance in Year	(146)		
(7,832)			Closing General Fund Balance at 31 March	(7,414)		

#### Prior Period Adjustement - Restatement of 2015/16 Comprehensive Income and Expenditure Statement

The Code of Practice on Local Authority Accounting in the United Kingodom 2016/17 now required the service analysis in the Comprehensive Income and Expenditure Statement (CIES) to be based on the organisational structure under which the Council operates and managed its services which is based on Strategic Priorities. Previously the presentation was based on the service expenditure analysis set out in CIPFA's Service Reporting Code of Practice for Local Authorities (SERCOP). The 2015/16 comparative figures have been restated to reflect this change.

The other impact of the change in reporting based on organisational structure is that under SERCOP central departmental support recharges (CDC) were previously included. In line with the new reporting as the Council report their spend to management excluding central department support charges, these are no longer included.

The overall gross expenditure, gross income and net cost of services have remained the same. However the analysis of income and expenditure has changed and a broad illustration of SERCOP and Strategic Priorities is found below.

SERCOP Heading	Strategic Priorities	
Central Services to the Public		
Corporate and Democratic Core	Enabling	
Non-Distributed Costs		
Cultural and Related Services	Provide Good things for me to see, do and visit	
Environmental and Regulatory Services	Keep my place safe and looking good	
	Help me to live my life independentley	
Planning Services	Keep my place safe and looking good	
Highways and Transport Services	Keep my place safe and looking good	
	Help me to live my life independentley	
	Help me to run a successful business	
Other Housing Services	Help me to be financially independent	
	Help me find somewhere to live in my locality	

Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

#### Note 7a Note to the Expenditure and Funding Analysis

This note provides a reconciliation of the main adjustments to Net Expenditure Chargeable to the General Fund and HRA Balances to arrive at the amounts in the Comprehensive Income and Expenditure Statement. The relevant transfers between reserves are explained in the Movement in Reserves Statement

2016/17

Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for Capital Purposes	Net change for the Pensions Adjustments	Other Statutory Adjustments	Total
	£000	£000	£000	£000
Enabling of the Authority	(64)	884	(10)	810
Help me be financially independent	277	(22)	(1)	254
Help me find somewhere to live in my locality	(139)	(32)	(1)	(172)
Help me run a successful business	128	0	0	128
Help me to live my life independently	(564)	0	0	(564)
Keep my place safe and looking good	(678)	(643)	(25)	(1,345)
Provide good things for me to see do and visit	(1,119)	0	0	(1,119)
Net Cost of Services	(2,157)	188	(37)	(2,006)
Other Income and Expenditure from the Expenditure and Funding Analysis	1,287	(1,203)	352	436
Difference between General Fund surplus or deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services	(870)	(1,015)	315	(1,570)

Adjustments between Funding and Accounting Basis 2015/16

Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for Capital Purposes	Net change for the Pensions Adjustments	Other Statutory Adjustments	Total
	£000	£000	£000	£000
Enabling of the Authority	(578)	(22)	39	(561)
Help me be financially independent	0	(2)	0	(2)
Help me find somewhere to live in my locality	(728)	(2)	0	(730)
Help me run a successful business	(8)	0	0	(8)
Help me to live my life independently	(2)	0	0	(2)
Keep my place safe and looking good	(547)	(37)	3	(581)
Provide good things for me to see do and visit	(361)	0	0	(361)
Net Cost of Services	(2,224)	(63)	42	(2,245)
Other Income and Expenditure from the Expenditure and Funding Analysis	770	(1,129)	338	(21)
Difference between General Fund surplus or deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services	(1,454)	(1,192)	380	(2,266)

# Bromsgrove District Council Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

#### Note 7b Segmental Income and Expenditure

Income and expenditure on a segmental basis are analysed below:

2016/17	Revenue from External Customers £000	Revenues from Transactions with Other Operating Segments of the Authority £000	Depreciation and Amortisation
Enabling of the Authority	(2,815)		152
Help me be financially independent	(340)	0	0
Help me find somewhere to live in my locality	(244)	0	126
Help me run a successful business	(1,374)	0	43
Help me to live my life independently	(299)	0	1
Keep my place safe and looking good	(6,398)	(6)	668
Provide good things for me to see do and visit	(185)	0	689
Total Income Analysed on a Segmental Basis	(11,655)	(259)	1,679

The authority's expenditure and income are analysed as follows:

2015/16	Revenue from External Customers £000	Revenues from Transactions with Other Operating Segments of the Authority £000	Depreciation and Amortisation £000
Enabling of the Authority	(2,592)	(291)	636
Help me be financially independent	(1,314)	0	0
Help me find somewhere to live in my locality	(234)	0	106
Help me run a successful business	(1,387)	0	45
Help me to live my life independently	(297)	0	2
Keep my place safe and looking good	(4,690)	(5)	546
Provide good things for me to see do and visit	(179)	0	387
Total Income Analysed on a Segmental Basis	(10,693)	(296)	1,722

# Bromsgrove District Council Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

#### Note 8 **Expenditure and Income Analysed by Nature**

The authority's expenditure and income are analysed as follows:

Expenditure:	2016/17 £000	2015/16 £000
Employee Benefits Expenses	13,164	11,432
Other Expenditure	27,515	28,224
Depreciation, Amortisation, Impairment	1,679	1,784
Interest Payments	1,204	1,129
Precepts and Levies	805	741
Gain on the Disposal of Assets	(228)	(20)

Income:	2016/17 £000	2015/16 £000
Fees, Charges and other service Income	(11,655)	(10,693)
Interest and Investment Income	(19)	(35)
Income for Council tax, non-domestic rates, district rate income	(9,800)	(9,246)
Government grants and Contributions	(21,120)	(21,163)
Internal Recharges	(259)	(33)

(Surplus) or Deficit on the Provision of Services	1.286	2 120
(Surplus) or Deficit on the Provision of Services	1,200	2,120

# Bromsgrove District Council Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

# Note 9 Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the authority to meet future capital and revenue expenditure. The following sets out a description of the reserves that the adjustments are made against.

#### **General Fund Balance**

The General Fund is the statutory fund into which all the receipts of an authority are required to be paid and out of which all liabilities of the authority are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact upon the General Fund Balance, which is not necessarily in accordance with proper accounting practice. The General Fund Balance therefore summarises the resources that the Council is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Council is required to recover) at the end of the financial year.

Usable Res	erves			
2016/17	General Fund Balance £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000	Movement in Unusable Reserves £000
Adjustments to the Revenue Resources				
Amounts by which income and expenditure included in the O	Comprehensiv	e Income and	Expenditur	e Statement
are different from revenue for the year calculated in accorda	ance with stat	tutory require	ments.	
Pension cost (transferred to (or from) the Pensions Reserve)	1,015	0	0	(1,015)
Financial Instruments (transferred to the Financial Instruments Adjustments Account)	0			C
Council tax and NDR (transfers to or from the Collection Fund)	(352)	0	0	352
Holiday pay (transferred to the Accumulated Absences reserve)	37	0	0	(37)
Equal pay settlements (transferred to the Unequal Pay / Back Pay Account)	0			С
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure (these items are charged to the Capital Adjustment Account)	2,044	0	0	(2,044)
Total Adjustments to Revenue Resources	2,744	0	0	(2,744)
Adjustments between Revenue and Capital Resources				
Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve	(647)	647	0	C
Administrative costs of non-current asset disposals (funded by a contribution from the Capital Receipts Reserve)	9	(9)	0	C
Statutory Provision for the repayment of debt (transfer to the Capital Adjustment Account)	(100)	0	0	100
Capital expenditure financed from revenue balances (transfer to the Capital Adjustment Account)	(436)	0	0	436
Total Adjustments to Revenue Resources	(1,174)	638	0	536
Adjustments to Capital Resources				
Total Adjustments	1,570	638	0	(2,208)

Usable Res	erves			
2015/16	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
	£000	£000	£000	£000
Adjustments to the Revenue Resources				
Amounts by which income and expenditure included in the C				e Statement
are different from revenue for the year calculated in accorda	nce with stat	utory require	ments.	
Pension cost (transferred to (or from) the Pensions Reserve)	1,066	0	0	(1,066)
Council tax and NDR (transfers to or from the Collection Fund)	(338)	0	0	338
Holiday pay (transferred to the Accumulated Absences reserve)	(5)	0	0	5
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure (these items are charged to the Capital Adjustment Account)	2,666	0	0	(2,666)
Total Adjustments to Revenue Resources	3,387	0	0	(3,387)
Adjustments between Revenue and Capital Resources				
Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve	(839)	839	0	O
Administrative costs of non-current asset disposals (funded by a contribution from the Capital Receipts Reserve)	15	(15)	0	C
Statutory Provision for the repayment of debt (transfer to the Capital Adjustment Account)	(38)	0	0	38
Capital expenditure financed from revenue balances (transfer to the Capital Adjustment Account)	(259)	0	0	259
Total Adjustments to Revenue Resources	(1,121)	824	0	297
Adjustments to Capital Resources				
Use of the Capital Receipts Reserve to finance capital expenditure	0	(855)	0	855
Application of capital grants to finance capital expenditure	0	0	(10)	10
Total Adjustments to Capital Resources	0	(855)	(10)	865
Total Adjustments	2,266	(31)	(10)	(2,225)

Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

# Note 10 Movements in Earmarked Reserves

This note sets out the amounts set aside from the General Fund balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back form earmarked reserves to meet General Fund expenditure in 2016/17

		Transfers In	Transfers Out	F	Transfers In	Transfers Out	
	Balance as at 1 April 2015 £000	<b>2015/16</b> £000	<b>2015/16</b>	Balance as at 31 March 2016	<b>2016/17</b> £000	<b>2016/17</b>	Balance as at 31 March 2017
General Fund:							
Building Control Other	7	0	0	7	0	0	
Building Control Partnerships	46	27	0	73	16	(45)	44
Business Transformation	11	0	0	11	0	0	11
Commercialism	0	0	0	0	50	0	
Community Safety	30	13	0	43	3	(13)	33 40
Community Services	0	40	0	40	0	0	
Economic Regeneration	31	0	(26)	5	500	(4)	501
Election Services	87	25	0	112	91	0	
Environmental Services	0	0	0	0	15	0	15
Financial Services	647	174	0	821	119	(354)	586
Health Improvement Initiatives	2	0	(2)	0	0	0	
Housing Schemes	168	1	0	169	224	(26)	367
ICT/Systems	205	100	(39)	266	159	(203)	222
Leisure/Community Safety	566	183	(370)	379	180	(293)	266
Litigation Reserve	330	96	(178)	248	0	(243)	5
Local Development Framework	69	73	0	142	0	0	
Local Neighbourhood Partnerships	16	0	0	16	0	0	
Local Strategic Partnership	0	0	0	0	0	0	
Organisation Development	0	0	0	0	0	0	
Other	98	9	(19)	88	23	(12)	99
Planning & Regeneration	0	0	0	0	100	0	
Regulatory Sevices (Partner Share)	4	9	0	13	20	0	
Replacement Reserve (inc Recycling)	477	113	0	590	148	(182)	556
Shared Services (Severance Costs)	200	50	(16)	234	300	(223)	311
Total General Fund	2,994	913	(650)	3,257	1,948	(1,598)	3,607

FOR THE YEAR ENDED 31 MARCH 2017

#### **Other Operating Expenditure** Note 11

	2016/17	2015/16
	£000	£000
Parish council precepts	805	741
(Gains)/losses on the disposal of non current assets	(228)	(20)
Total	577	721

#### Note 12 **Financing and Investment Income and Expenditure**

	2016/17	2015/16
	£000	£000
Interest payable and similar charges	1	0
Net interest on the net defined benefit liability (asset)	1,203	1,129
Interest receivable and similar income	(19)	(35)
Other investment income	0	40
Total	1,185	1,134

#### Note 13 **Taxation and Non-Specific Grant Income and Expenditure**

	<b>2016/17</b> £000	<b>2015/16</b> £000
Income		
Council Tax Income	(8,188)	(7,852)
Non Domestic Rates Income and Expenditure	(1,612)	(1,394)
Non-ringfenced government grants	(2,942)	(3,126)
Grants to Parishes	14	30
Capital Grants and Contributions	(1,059)	(750)
Total	(13,787)	(13,092)

FOR THE YEAR ENDED 31 MARCH 2017

# Note 14 Property, Plant and Equipment

# **Current Year**

			Proper	ty, Plant & Equ	uipment (PP8	kE)		
	Land	Buildings	Vehicles, Plant & Equipment	Infrastructure Assets	Community Assets	PP&E Under Construction	Surplus Assets	Total PP&E
	£000	£000	£000	£000	£000	£000	£000	£000
Cost or Valuation								
Balance as at 1 April 2016	8,958	13,858	12,048	611	832	3,028	1,750	41,085
Adjustments between cost/value &								
depreciation/impairment	0	(28)	(6)	0	0	0	0	(34)
Adjusted opening balance	8,958	13,830	12,042	611	832	3,028	1,750	41,051
Additions (Note 35)	0	371	1,186	24	0	5,856	0	7,437
Revaluation increases/decreases to Revaluation Reserve	466	20	0		0	0	20	506
Revaluation increases/decreases to Surplus or Deficit on the Provision of Services								
	(4)	70	0	0	0	0	0	66
Derecognition - Disposals	0	0	(757)	0	0	0	0	(757)
Derecognition - Other	0	(54)	0	0	0	0	0	(54)
Impairments of prior year Assets Under Construction	ام	0	0	0	۱ ،	(33)	0	(33)
Reclassifications & Transfers		(217)	2	0	٥	(25)	0	(240)
Balance as at 31 March 2017	9,420	14,020	12,473	635	832	8,826	1,770	47,976
Depreciation and Impairment								
Balance as at 1 April 2016 Adjustments between cost/value &	0	(224)	(8,053)	(331)	0	0	0	(8,608)
depreciation/impairment	اه	28	6	0	0	l ol	0	34
Adjusted opening balance								
Depreciation Charge	0	(196)	(8,047)	(331)	0		0	(8,574)
	0	(758)	(802)	(29)	0	0	0	(1,589)
Depreciation written out on Revaluation Reserve	o	0	0	0	0	o	0	О
Depreciation written out on Revaluation taken to Surplus or Deficit on the Provision of Services								
	0	142 0	0 737	0	0	0	0	142
Derecognition - Disposals Derecognition - Other		0	137	0	0		0	737
Reclassifications & Transfers		19	0	0	0		0	19
Balance as at 31 March 2017	Ö	(791)	(8,112)	(360)	0	Ö	0	(9,263)
Net Book Value								
Balance as at 31 March 2017	9,420	13,229	4,361	275	832	8,826	1,770	38,713
Balance as at 31 March 2016	8,958	13,634	3,995	280	832	3,028	1,750	32,477

Group Asset	Total Group PPE
£000	£000
5,035	46,120
О	(34)
5,035	46,086
0	7,437
(113)	393
0	66 (757) (54)
0	(33) (240)
4,922	52,898
0	(8,608)
0	34
0	(8,574)
(131)	(1,720)
131	131
0	142 737 2
0	19
0	(9,263)
4,922 5,035	43,635 37,512

FOR THE YEAR ENDED 31 MARCH 2017

# Note 14 a Comparative Year

			Pro	perty, Plant & I	Equipment (P	P&E)				
	Land	Buildings	Vehicles, Plant & Equipment	Infrastructure Assets	Community Assets	PP&E Under Construction	Surplus Assets	Total PP&E	Group Asset	Total Group PPE
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Cost or Valuation										
Balance as at 1 April 2015	9,825	9,837	11,121	601	832	4,379	0	36,595	5,040	41,635
Adjustments between cost/value &										1
depreciation/impairment	0	0	0	0	0	(60)	0	(60)	0	(60)
Adjusted opening balance	9,825	9,837	11,121	601	832	4,319	0	36,535	5,040	41,575
Additions (Note 35)	0	420	980	10	0	2,980	0		0	4,390
Donations	О	0	0	0	0	l	0	0	0	0
Revaluation increases/decreases to								V		
Revaluation Reserve	46	1,034	0	0	0	l ol	(350)	730	(5)	725
Revaluation increases/decreases to		,					(/		\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	
Surplus or Deficit on the Provision of										
Services	(37)	(38)	0	0	0	o	0	(75)	0	(75)
Derecognition - Disposals	0	(209)	` ′	0	0	0	0	(817)	0	(817)
Reclassifications & Transfers	(876)	2,814		0	0	(4,271)	2,100		0	322
Balance as at 31 March 2016	8,958	13,858	12,048	611	832	3,028	1,750	41,085	5,035	46,120
Depreciation and Impairment										1.
Balance as at 1 April 2015	0	(571)	(7,886)	(303)	0	0	0	(8,760)	0	(8,760)
Adjusted opening balance	0	(571)	(7,886)	(303)	0	0	0	(8,760)	0	(8,760)
Depreciation Charge	0	(548)	(739)	(28)	-	0	0	(3)-33/	(127)	1
Depreciation written out on	Ŭ	(040)	(100)	(20)	Ĭ	l ĭ	Ü	(1,313)	(127)	(1,442)
Revaluation Reserve	٥	865	,	0	0	ا ا	0	865	127	992
Depreciation written out on	٥	803	١	U	0	l "l	U	803	127	992
Revaluation taken to Surplus or Deficit				V				100		
on the Provision of Services	0	13		0	0	o	0		0	
Derecognition - Disposals	0	17		0	0	0	0		0	
Balance as at 31 March 2016	0	(224)	(8,053)	(331)	0	0	0	(8,608)	0	(8,608)
Net Book Value										
Balance as at 31 March 2016	8,958	13,634	3,995	280	832	3,028	1,750	32,477	5,035	37,512
Balance as at 31 March 2015	9,825	9,266	3,235	298	832	4,319	0	27,775	5,040	32,815

Notes to the Financial Statements
FOR THE YEAR ENDED 31 MARCH 2017

#### Depreciation

The following useful lives and depreciation rates have been used in the calculation of depreciation:

- Other Land and Buildings 8-75 years (Land is not depreciated but Buildings are based on Valuers Assesment)
- Vehicles, Plant and Equipment 1-25 years
- Infrastructure 5-20 years

#### **Capital Commitments**

The Council had a capital commitments of £13,700k in relation to the development of the new leisure centre. Expenditure on the scheme in 2016/17 was £5,843k and cumulative spend is £8,737k to 31st March 2017. This leaves an outstanding capital commitment of £4,963k which will be spent in 2017/18.

#### Revaluations

The basis for valuation of the individual classes of assets owned by the Council is explained in the Statement of Accounting Policies. The net book value as at 31 March represents the value of the assets belonging to the Council. The Council carries out a rolling programme that ensures that all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years. All valuations were carried out by the Council's valuation provider, Place Partnership. Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. Valuations of vehicles, plant, furniture and equipment are based on current prices where there is an active second-hand market or latest list prices adjusted for the condition of the asset.

Valuations of non-current assets carried at current value:

Description	Land £000	Building £000	Surplus Assets £000	Other Asset Clases £000	Total £000
Valued at Historical Cost				14,294	14,294
Valued at current value in:					
2016/17	7,090	936	1,770		9,796
2015/16	2,270	9,281			11,551
2014/15	60	3,012			3,072
Total	9,420	13,229	1,770	14,294	38,713

Other Asset Classes include Vehicles, Plant and Equipment (£4,361k), Infrastructure (£275k), Community Assets (£832k) and Assets Under Construction (£8,826k).

#### **Fair Value Hierarchy for Surplus Assets**

Details of the authority's surplus assets and information about the fair value hierarchy as at 31 March 2017 and 2016 are as follows:

2016/17 Recurring fair value measurements using:	for identical	Other significant observable inputs (Level 2)	Significant unobservable inputs (Level 3) £000	Fair value as at 31st March 2017
Council House	0	1,770	0	1,770
Total	0	1,770	0	1,770
			61. 15	
	Quoted Prices in	Other significant	Significant unobservable	
	for identical			31st March 31st
2015/16 Recurring fair value		inputs (Level 2)	(Level 3)	
measurements using:	£000		£000	
Council House	0	1,750	0	1,750

#### Transfers between levels of the fair value hierarchy

There were no transfers between Levels 1 and 2 during the year.

#### Valuation Techniques used to Determine Level 2 and 3 Fair Values for Surplus Assets Significant observable inputs – Level 2

The fair value for the asset have been based on the market value approach using current market conditions and recent sales prices and other relevant information for similar assets in the local authority area. Market conditions are such that similar properties are actively purchased and sold and the level of observable inputs are significant, leading to the properties being categorised at Level 2 in the fair value hierarchy.

# Highest and best use of surplus assets

In estimating the fair value of the authority's surplus assets, the highest and best use of the assets is their current use.

#### Valuation Techniques

There has been no change in the valuation techniques used during the year for surplus assets.

# Valuation Process for Surplus Assets

The fair value of the authority's Surplus Assets is measured at £1,770k. All valuations are carried out internally, in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. The authority's valuation experts work closely with finance officers reporting directly to the chief financial officer on a regular basis regarding all valuation matters.

Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

#### Note 15 Group Accounts

### 1.1 Nature of the relationship between Bromsgrove District Council and Bromsgrove Arts

The Bromsgrove Arts Development Trust was established on 23 April 2003 by Trust Deed, the Trustees have been registered with the Official Custodian of Charities, these include Members of Bromsgrove District Council.

The Council appoints the majority of the Members to this Trust with a representation of 6 of the 8 Trustees. As such this gives them the ability to influence decisions made by this Board. The Council supplies no funding for this Trust which solely holds the building known as the Artrix, it is not responsible for service provision and any assets or liabilities arising there from. As such the figures used for consolidation are based on the property valuation which has been carried out by an independent valuation service, from Place Partnership.

The Arts Development Trust asset shown in the Group Balance Sheet (PPE) is the Artrix. This is used in the provision of Arts and Culture for the Community and is not the property of Bromsgrove District Council. It should be noted that although consolidation is being undertaken for this asset, not only does the Council not own it, in the event of a possible sale the Council has no right to a share in the proceeds nor can the Council determine whether or not sale of this property should be undertaken.

The Trust is not required to produce accounts by the Charities Commission because it has no actual income or expenditure during the year. The only entry for the Trust would be the depreciation calculated for the building.

There is no goodwill as the group did not arise through a purchase.

#### 1.2 Property, Plant and Equipment

	31/03	/2017	31/03	/2016
A			BDC £000	Trust £000
Property, Plant & Equipment	38,713	6,563	32,477	6,715

The Property, Plant and Equipment Asset being consolidated within the group accounts relates solely to the Artrix Building held by Bromsgrove Arts Development Trust.

# 1.3 Reconciliation of Group Movement in Reserves Statement to the Group Balance Sheet

	31/03/2017	31/03/2016
	£000	£000
Total Reserves in the Group Movement in Reserves	(3,526)	3,511
Minority interest's share of reserves in subsidiaries	1,640	1,679
Total Reserves in the Group Balance Sheet	(1,886)	5,190

# 1.4 Usable Reserves

There is no impact on the Council's usable reserves as a result of preparing Group Accounts.

# 1.5 Unusable Reserves

	31/03/2017 £000	
Revaluation Reserve	5,828	5,822
Capital Adjustment Account	20,301	21,344
Pensions Reserve	(42,468)	(35,211)
Collection Fund Adjustment Account	(392)	(747)
Accumulated Adjustments Account	(186)	(148)
Group Revaluation Reserve	2,712	2,789
Building Reserve	2,210	2,246
Total	(11,995)	(3,905)

# 1.6 Group Comprehensive Income & Expenditure Statement

The group comprehensive income and expenditure mirrors the single entity accounts with the exception of the following items:-

• depreciation charged in relation to the Artrix Building (£131k) and revaluation adjustment (£20k)within Cultural Services and the recognition of the minority interest in this charge (£38k)

Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

# Note 16 Income, Expenditure and changes in Fair Value of Investment Properties

The Council does not hold any investment property. During 2015/16 the investment property was reclassioperational land and buildings because they were held for purposes in addition to earning rent or capital a

	2016/17	<b>2015/16</b> £000
Balance at start of the year	0	467
Transfers:		
- to/from Property, Plant and Equipment	0	(467)
Balance at end of the year	0	0

# Note 17 Intangible Assets

The Authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. The intangible assets include both purchased licenses and internally generally software.

The carrying amount of intangible assets is amortised on a straight-line basis. The amortisation of £90k charged to revenue in the current year was charged to the service area using the software the largest being IT and Finance who report the strategic priority Enabling of the Authority.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Authority. The useful lives assigned to the major software suites used by the Authority are

_	Other Assets
3 years	Software
5 years	Shared Software with Redditch BC
10 years	Large Projects with longer term benefits

The Movement in Intangible Assets for the Year is as Follows:

	_000	
Balance at start of year:		
<ul> <li>Gross carrying amounts</li> </ul>	3,623	3,416
· Accumulated amortisation	(3,259)	(2,852)
Net carrying amount at start of	364	564
year		
Additions:		
· Purchases	291	207
Derecognition Other	(284)	0
	371	771
Derecognition Other	284	0
Amortisation for the period	(90)	(407)
Net carrying amount at end of	565	364
year		
Comprising:		
· Gross carrying amounts	3,630	3,623
<ul> <li>Accumulated amortisation</li> </ul>	(3,065)	(3,259)
Total	565	364

FOR THE YEAR ENDED 31 MARCH 2017

#### **Financial Instruments** Note 18

The following categories of financial instrument are carried in the Balance Sheet:

	Long-term		Current	
2	31/03/2017 £000		31/03/2017 £000	31/03/2016 £000
Cash and Cash Equivalents	0	0	303	1,391
Total Cash and Cash Equivalents	0	0	303	1,391
Debtors				
Loans and receivables	210	41	4,210	4,889
Total Debtors	210	41	4,210	4,889
Borrowings				
Financial liabilities at amortised cost	0	0	(4,000)	C
Financial liabilities at fair value through profit and loss	0	0	(22)	(82)
Total borrowings	0	0	(4,022)	(82)
Total other long term liabilities	0	0	(4,022)	(82)
Creditors				
Financial liabilities carried at contract amount	0	0	(5,725)	(5,680)
Total creditors	0	0	(5,725)	(5,680)

# **Soft Loans**

	2016/17	2015/16
Opening Soft Loans	0	0
Nominal Value of New Loans Granted During the Period	29	0
The fair value adjustment on initial recognition	(6)	0
Reclassification	129	0
The fair value adjustment on reclassification	(38)	0
Nominal value of loans at the end of the period	114	0

The new advances are lifetime loans granted to owner occupiers which will be repaid on the sale of the property. No interest is charged on the loansand a fair value adjustment has been made assuming the loan is repaid after 10 years.

The reclassifications consist of lifetime loans granted in 2015/16 (£35k) and two rent-to-buy loans granted in 2002 and 2004 (£94k).

No interest is charged on any of the loans and a fair value adjustment is based on a lifetime loan being repaid after 10 years and rent to buy loans after 25 years.

# Bromsgrove District Council Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

#### Note 19 **Inventories**

	Consumable Stores		
	2016/17 2015/:		
	£000	£000	
	220	106	
Balance outstanding at start of year	230	196	
Purchases	506	551	
Recognised as an expense in year	(519)	(497)	
Written off balances	(4)	(20)	
Reversals of write-offs in previous years		0	
Balance outstanding at year end	213	230	

#### Note 20 **Debtors**

	Long term	Long term debtors		Short term debtors	
	2016/17	2015/16	2016/17	2015/16	
	£000	£000	£000	£000	
Central Government Bodies	0	0	1,463	548	
Other Local Authorities	0	0	2,126	3,455	
Other entities and individuals	210	41	2,808	2,233	
Total	210	41	6,397	6,236	

Included within the debtors balance are provisions for bad and doubtful debts which reduce the value of the related debtor as per the breakdown below:

	2016/2017	2015/16
	£000	£000
General Fund Debtors	33	63
Council Tax	183	194
NNDR	391	255
Housing Benefit	762	685

#### Note 21 **Cash and Cash Equivalents**

Cash and cash equivalents at the end of the reporting period can be reconciled to the related items in the Balance Sheet as follows:

	2016/17	2015/16	2014/15
	£000	£000	£000
Cash and Bank balances	303	1,391	2
Short Term Investments	0	0	0
Short Term Deposits	0	0	6,400
Bank Overdraft	0	0	(302)
Total	303	1,391	6,100

Notes to the Financial Statements
FOR THE YEAR ENDED 31 MARCH 2017

# Note 22 Assets Held for Sale

	Current		
	2016/17	2015/16	
	£000	£000	
Balance outstanding at start of year			
	1,423	1,997	
	_,		
Additions	0	2	
Additions Assets sold	(390)	, 2 (576)	

During the year the Council sold Hanover Street Phase 1 for the Waitrose development and this reflects the £390k reduction in the balance held as at 31st March 2017. Assets held for sale are recorded at the lower of historical cost or fair value. The £390k was the historical cost and the sale proceeds were £523k as reported in Note 25.

#### Note 23 Creditors

	Short term creditors		
	2016/17	2015/16	
	£000	£000	
Central government bodies	(703)	(322)	
Other local authorities	(2,396)	(2,997)	
Other Entities and Individuals	(3,759)	(3,356)	
Total	(6,858)	(6,675)	

The sums owed to other local authorities is lower as at 31st March 2017 due mainly to being more up to date with the settlement of invoices with Redditch Borough Council for shared service arrangements.

Other Entities and Individuals are typically lower as at 31st March 2017 with the exception of Capital Creditors which are £1,192k more which mainly relates to the construction of the new Leisure Centre.

# Bromsgrove District Council Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

# Note 24 Provisions

	Balance as at 1 April 2016 £000	Change in provision during year £000	Utilised during year £000	Balance as at 31 March 2017 £000
Business Rates Appeals	(766)	4	0	(762)
Employee Benefits	(149)	(37)	0	(186)
Total	(915)	(33)	0	(948)

# **Comparative Year**

	Balance as at 1 April 2015 £000	Change in provision during year £000	Utilised during year £000	Balance as at 31 March 2016
Business Rates Appeals	(1,129)	(273)	636	(766)
Employee Benefits	(153)	4	0	(149)
Total	(1,282)	(269)	636	(915)

# **Business Rates Appeals Provision**

The Council has set aside a provision for any potential liabilities as a result of business rates appeals against rateable value. The Council is responsible for a 40% share of any successful appeals backdated to 1st April 2015

Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

# Note 25 Usable Reserves

	31/03/2017	31/03/2016
	£000	£000
General Fund Balances	4,224	4,157
Earmarked Reserves	3,607	3,257
Capital Receipts Reserve	638	0
Total Usable Reserves	8,469	7,414

# **Capital Receipts Reserve**

These are receipts from the sale of Council assets, which have not yet been used to finance capital expenditure.

The state of the s	31/03/2017	31/03/2016
	£000	£000
Balance 1 April	0	31
Capital Receipts in year	638	824
Sub-Total	638	855
Less:		
Capital Receipts used for financing	0	(855)
Balance 31 March	638	0

The largest capital receipt was £523k from the sale of Hanover Street Phase 1, the Waitrose site.

No capital receipts were used for financing in 2016/17 and the £638k will be carried forward for use in future years. The reason for this is that from 1st April 2016 local authorities have had more flexibility of the use of capital receipts. There is greater scope to use the capital receipts to fund upfront costs on projects that will generate ongoing savings and/or transform service delivery. The capital receipts carried forward will be used either for financing capital investment or funding projects qualifying for the flexible use.

Notes to the Financial Statements
FOR THE YEAR ENDED 31 MARCH 2017

#### Note 26 Unusable Reserves

	31/03/2017	31/03/2016
	£000	£000
Revaluation Reserve	5,828	5,823
Capital Adjustment Account	20,301	21,341
Pensions Reserve	(42,468)	(35,209)
Collection Fund Adjustment Account	(392)	(744)
Accumulated Absences Account	(186)	(149)
Total Unusable Reserves	(16,917)	(8,938)

#### **Revaluation Reserve**

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment.

The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation, or disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

	31/03/2017	31/03/2016
	£000	£000
Balance at 1 April	5,823	4,377
Upward revaluation of assets	506	1,595
Surplus or deficit on revaluation of non-current assets not posted		
to the Surplus or Deficit on the Provision of Services		
	506	1,595
Difference between fair value depreciation and historical cost		
depreciation	(485)	(149)
Amount written off to the Capital Adjustment Account	(485)	(149)
Derecognition of Property previously disposed of	(16)	0
Balance at 31 March	5,828	5,823

## **Capital Adjustment Account**

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement. The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Authority. The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Note 9 provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

# **Capital Adjustment Account**

	3	1/03/2017		31/03/16
	£000	£000	£000	£000
Balance at 1 April		21,341		22,698
Reversal of items relating to capital				
expenditure debited or credited to the				
Comprehensive Income and Expenditure				
Statement:				
Charges for depreciation and impairment of non				
current assets	(1,589)		(1,315)	
Revaluation losses on Property, Plant and	175		(62)	
Amortisation of Intangible Assets	(90)		(407)	
Revenue expenditure funded from capital under	(30)		(107)	
statute	(1,137)		(828)	
Amounts of non current assets written off on	(1/13/)		(020)	
disposal or sale as part of the gain/loss on				
disposal to the Comprehensive Income and			- 20	
Expenditure Statement	(410)		(804)	
Experialture Statement	(410)	(3,051)	(804)	(3,416)
Adjusting amounts written out of the Revaluation		(3,051)		(3,410)
Reserve		485		147
		403		147
Net written out amount of the cost of non				
current assets consumed in the year		(2,566)		(3,269)
Capital financing applied in the year:				
Use of the Capital Receipts Reserve to finance				
new capital expenditure	ol		855	
Capital grants and contributions credited to the				
Comprehensive Income and Expenditure				
Statement that have been applied to capital	1,059		750	
Application of grants to capital financing from the				
Capital Grants Unapplied Account	0		10	
Statutory provision for the financing of capital				
investment charged against the General Fund and				
HRA balances	100		38	
Capital expenditure charged against the General				
Fund and HRA balances	436		259	
Tana and They balances	150	1,595	233	1,912
		1,555		1,512
Derecognition of Property previously disposed of		(36)		0
Reclassification from Fixed Assets to Long Term		(30)		U
Debtors		(33)		0
		20,301		21 241
Balance at 31 March		20,301		21,341

#### **Pensions Reserve**

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

	<b>31/03/2017</b> £000	<b>31/03/2016</b> £000
Balance at 1 April	(35,209)	(36,226)
Remeasurements of the net defined benefit liability/(asset)	(6,244)	2,083
Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	(3,327)	(3,133)
Employers pensions contributions and direct payments to pensioners payable in the year	2,312	2,067
Balance at 31 March	(42,468)	(35,209)

# **Collection Fund Adjustment Account**

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax and non domestic rates income in the Comprehensive Income and Expenditure Statement as it falls due from council tax and business rate payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

Processing the second s	<b>31/03/2017</b> £000	<b>31/03/2016</b> £000
Balance at 1 April	(744)	(1,082)
Amount by which council tax and non-domestic rates income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	352	338
Balance at 31 March	(392)	(744)

## **Accumulated Absences Account**

The Accumulating Compensated Absences Adjustment Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

	<b>31/03/2017</b> £000	<b>31/03/2016</b> £000
Balance at 1 April	(149)	(153)
Settlement or cancellation of accrual made at the end of the preceding year	149	153
Amounts accrued at the end of the current year	(186)	(149)
Balance at 31 March	(186)	(149)

# Bromsgrove District Council Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

#### **Cash Flow Statement - operating activities** Note 27

The cash flows from operating activities include the following items

	2016/17	2015/16
	£000	£000
Interest Paid	(1)	0
Interest Received	21	33

	2016/17 £000	2015/16 £000
Adjustment to surplus or deficit on the provision of services for noncash movements		
Depreciation	1,589	1,315
Impairment & downward valuations	(123)	62
Amortisation	90	407
(Increase)/Decrease in Debtors	(494)	(793)
Increase/(Decrease) in Creditors	(824)	(613)
(Increase)/Decrease in Inventories	18	(34)
Movement in pension liability	1,015	1,066
Carrying amount of non-current assets, and non- current assets held for sale, sold or de-recognised	410	804
Other items charged to the net surplus or deficit on provision of services		
	78	(303)
Total	1,759	1,911

Adjust for items included in the net surplus or deficit on the provision of services that are investing and financing activities		
Proceeds from the sale of PP&E, investment property and intangible assets	(647)	(839)
Any other items	(1,059)	(749)
Total	(1,706)	(1,588)

# Note 28 Cash Flow From Investing Activities

	2016/17 £000	2015/16 £000
Purchase of PP&E, investment property and intangible assets	(6,704)	(4,232)
Purchase of Short Term Investments (not considered to be cash equivalents)	(84,250)	0
Other Payments for Investing Activities	(57)	97
Proceeds from the sale of PP&E, investment property and intangible assets	647	839
Proceeds from Short Term Investments (not considered to be cash equivalents)	84,250	0
Other Receipts from Investing Activities	1,823	636
Net Cash flows from Investing Activities	(4,291)	(2,660)

# Note 29 Cash flows from Financing Activities

	2016/17 £000	2015/16 £000
Cash Receipts from Short and Long Term Borrowing	4,000	7
Repayment of Short and Long Term Borrowing	(60)	0
Other payments for Financing Activities	363	(259)
Net Cash flows from Financing Activities	4,303	(252)

FOR THE YEAR ENDED 31 MARCH 2017

#### Note 30 **Members' Allowances**

During the year Members allowances, including Employer's costs totalled £210k (2015/16 £215k) and are as follows:

	2016/17	2015/16
	£000	£000
Basic Allowances	135	141
Special Allowances	61	62
Expenses inc. Car Allowances	14	12
Total	210	215

#### Note 31 **External Audit Costs**

The Council has incurred the following costs relating to the annual audit of the Statement of Accounts, certification of grant claims and other services provided by the Councils external auditors.

ji ji	<b>2016/17</b> £000	<b>2015/16</b> £000
Grant Certification Work 2014/15	0	12
Grant Certification Work 2014/15	0	10
Additional Audit Fee for 2014/15	0	9
Fees payable with regard to external	49	49
audit services carried out by the		
appointed auditor for the year		
Fees payable in respect of other services	8	9
provided during the year		
Total	57	89

Notes to the Financial Statements
FOR THE YEAR ENDED 31 MARCH 2017

#### Note 32 Employee Remuneration

Since 2010/11 the management team has been shared between Bromsgrove District Council and Redditch Borough Council, with each Council charges 50% of the cost of each post.

		Salary, Fees and Allowances £	Pension Contribution £	Total £	50% share to Redditch	Revised Total
Officers Remuneration Bromsgro	ove District Co	uncil (50% recha	arged to Redditch Bo	orough Council):		
Chief Executive	2016/17	131,401	15,067	146,468	73,234	73,234
	2015/16	127,500	14,408	141,908	70,954	70,954
Executive Director of	2016/17	95,906	11,149	107,055	53,527	53,528
Finance & Resources	2015/16	94,945	10,662	105,607	52,804	52,803
Head Of Legal & Democratic	2016/17	79,365	9,284	88,649	44,325	
Services	2015/16	78,806	8,894	87,700	43,850	43,850
Total	2016/17	306,672	35,500	342,172	171,086	171,086
	2015/16	301,251	33,964	335,215	167,608	167,607
Officers Remuneration Redditch	Borough Cour		jed to Bromsgrove D	District Council):		
		Salary, Fees and Allowances	Pension Contribution	Total	50% share to Bromsgrove	Total
		£	£	£	£	
Deputy Chief Executive and	2016/17	103,856	13,187	117,043	58,522	58,522
Executive Director of	2015/16	102,189	12,546	114,735	57,368	57,367
Leisure,Environmental &						
Total	2016/17	103,856	13,187	117,043	58,522	58,522
	2015/16	102,189	12,546	114,735	57,368	57,367

# Senior Employees' Remuneration

The Authority's other employees receiving more than £50,000 remuneration for the year (excluding employer's pension contributions) were paid the following amounts:

# **Bromsgrove District Council**

	2016/17	2015/16
£50,001 to £55,000	4	2
£55,001 to £60,000	9	8
£60,001 to £65,000	0	0
£65,001 to £70,000	0	0
£70,001 to£ 75,000	0	0
£75,001 to £80,000	3	4
£80,001 to £85,000	0	1
£85,001 to £90,000	1	0
Total	17	15

# **Redditch Borough Council**

A	2016/17	2015/16
£50,001 to £55,000	0	1
£55,001 to £60,000	4	2
£60,001 to £65,000	0	0
£65,001 to £70,000	1	1
£70,001 to£ 75,000	0	0
£75,001 to £80,000	3	3
£80,001 to £85,000	0	0
£85,001 to £90,000	0	0
Total	8	7

# Exit Packages

The number of exit packages with total cost per band and total cost of the compulsory and other redundancies are set out in the table below:

Exit package cost band (including special payments)	Number of cor		Number of other	departures agreed	Total number of ex		Total cos packages bar	in each
	2015/16	2016/17	2015/16	2016/17	2015/16	2016/17	2015/16	2016/17
£0-£20,000	0	0	15	_1	15	1	134,550	3,442
£20,001 - £40,000	0	0	1	0	1	0	25,398	0
£40,001 - £60,000	0	0	0	0	0	0	0	0
£60,001 - £80,000	0	0	0	0	0	0	0	0
£80,001 - £100,000	0	0	2	0	2	0	165,679	0
£101,001 - £150,000	0	0	0	0	0	0	0	0
£150,001 - £200,000	0	0	1	0	1	0	186,393	0
				Total cost included in bandings			512,020	3,442
				Recharge to Redditch	Borough Council		(67,655)	(1,721)
				Recharge to Worceste	rshire Regulatory Ser	vices	(351,439)	0
				Total cost included	in CIES		92,926	1,721

FOR THE YEAR ENDED 31 MARCH 2017

# Note 33 Grant Income

The Authority credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2016/17

	2016/17	2015/16
Credited to Taxation and Non-Specific Grant Income	£000	£000
Revenue Support Grant	(682)	(1,229)
Non-ringfenced revenue grants	(2,260)	(1,897)
Capital Grants	(1,059)	(750)
Donations	0	0
Total	(4,001)	(3,876)

	2016/17	2015/16
Credited to Services	£000	£000
DCLG Local Council Tax Support Admin Subsidy	(80)	(69)
DCLG New Burdens	(28)	(91)
DCLG NNDR Cost of Collection	(124)	(123)
Other DCLG Grant Income	(37)	(8)
Department of Energy Climate	0	(40)
DWP Admin Grant	(190)	(232)
DWP Discretionary Housing	(73)	(52)
DWP Housing Benefit Subsidy	(16,330)	(16,413)
Other DWP Grant Income	(50)	(59)
Heritage Lottery Funding	(129)	(42)
Cabinet Office Grants	(16)	(26)
WCC Council Tax Hardship Fund	(44)	(25)
WCC Essential Living Fund	0	(96)
WCC Recycling Incentive	0	(11)
Sport England Grant	(7)	0
Improvement and Development Agency	(11)	0
Total	(17,119)	(17,287)

The Authority has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the giver. The balances at year-end are as follows:

# **Current Liabilities**

Grants Received in Advance (Revenue)	<b>2016/17</b> £000	<b>2015/16</b> £000
DEFRA	(6)	0
Improvement and Development Agency - Productivity Expert	(6)	0
Other Grants	(6)	0
Total	(18)	0

# **Long-term Liabilities**

Grants Received in Advance (Capital)	2016/17	2015/16	
	£000	£000	
Disabled Facilities Grants	(146)	0	
Section 106	(1,403)	(786)	
Energy Efficiency	(17)	(17)	
Total	(1,566)	(803)	

Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

#### Note 34 Related Parties

The Council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the council or to be controlled or influenced by the council. Disclosure of these transactions allows readers to assess the extent to which the council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council. The Council have considered the materiality of the transactions from both the Council's and the related parties perspective.

#### **Central Government**

Central government has significant influence over the general operations of the Council – it is responsible for providing the statutory framework within which the Council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties (e.g. council tax bills, housing benefits).

#### **Members**

Members of the council have direct control over the council's financial and operating policies. The total of members allowances paid in 2016/17 is shown in Note 30. The Council maintains a register of Councillors interests that is regularly updated and available online for public inspection.

During 2016/17, many Bromsgrove District Councillors were also County Councillors and/or elected members of the parish council. The Council also has member representatives on various outside bodies, including Bromsgrove Arts Centre Trust and Bromsgrove District Housing Trust. Members also represent the Council on the Worcestershire Regulatory Shared Service Joint Committee.

The Council has paid a grant to Bromsgrove Arts Centre Trust of £76k. The Council has entered into a contract with BDHT for the provision of homelessness services and is also part of the Worcestershire wide choice based lettings housing allocations service. Bromsgrove paid to BDHT £310k for the homelessness service.

#### **Officers**

There were no disclosures made by officers in 2016/17.

## **Entities Controlled or Significantly Influenced by the Council**

As part of the shared services with Redditch Borough Council, Bromsgrove paid £2,787k for Redditch hosted services and received £5,552k for services hosted at Bromsgrove.

The Council has been involved in shared service arrangements for Markets, Economic Development, Land Drainage and Shared Emergency Planning with Wyre Forest District Council. The Council has paid £301k to Wyre Forest for services hosted by them.

A shared service arrangement has also been set up between the Council, Redditch Borough and Wyre Forest for the provision of Building Control. Bromsgrove received receipts of £136k from Wyre Forest.

For the provision of Car Park Services, the Council paid £203k to Wychavon District Council.

Under the Internal Audit Shared Service, the Council paid £48k to Worcester City Council.

As host of the Worcester Regulatory Shared Service Bromsgrove has received £372k from Malvern Hills District Council, £450k from Wyre Forest District Council, £673k from Wychavon District Council, £505k Worcester City Council, £330k Worcester County Council, £535k from Redditch Borough Council.

# At 31 March 2017 the following amounts were owed to the partners of shared service:

	£000
Worcester City Council	46
Redditch Borough Council	48
Wychavon District Council	62
Wyre Forest District Council	61
Malvern Hills District Council	41
Worcestershire County Council	21

The following amounts were owed to Bromsgrove for hosting the shared service:

	£000
Worcester City Council	14
Redditch Borough Council	35
Wychavon District Council	14
Wyre Forest District Council	12
Malvern Hills District Council	9
Worcestershire County Council	26

These balances have been included within the relevant debtors and creditors balances.

From June 2016 Worcestershire County Council withdrew from Worcester Regulatory Services.

# Bromsgrove District Council Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

# Note 35 Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The CFR is analysed in the second part of this note.

Capital Expenditure and Capital Financing	<b>2016/17</b> £000	<b>2015/16</b> £000
Opening Capital Financing Requirement	7,194	3,791
Capital Investment		
Property, Plant and Equipment	7,437	4,390
Intangible Assets	291	62
Long Term Debtor	30	35
Revenue Expenditure Funded from Capital under Statute	1,137	828
Total	8,895	5,315
Sources of finance		
Capital receipts	0	(855)
Government grants and other contributions	(1,059)	(760)
Sums set aside from revenue:		
Direct revenue contributions:		
General	(436)	(259)
MRP	(100)	(38)
	(1,595)	(1,912)
Closing Capital Finance Requirement	14,494	7,194
Explanation of movements in year		
Increase in underlying need to borrowing (unsupported by government	7,299	3,401
Increase/(decrease) in Capital Financing Requirement	7,299	3,401

FOR THE YEAR ENDED 31 MARCH 2017

#### Note 36 Leases

#### **Operating and Finance Leases**

#### **Authority as Lessee:**

#### Operating Leases (Authority as lessee)

The Authority has entered into an agreement for a lease of land to operate a car park within the district that comes into affect in 2017/18.

The future minimum lease payments due under operating leases in future years are set out below:

L. T. C.	<b>2016/17</b> £000	
Minimum lease rentals payable:		
No later than 1 year	0	0
Later than 1 year and no later than 5 years	125	0
Later than 5 years	250	0
Total	375	0

No expenditure has been incurred within 2016/17 in relation to this lease.

#### **Authority as Lessor:**

# Operating Leases (Authority as lessor)

The Authority, in accordance with its statutory and discretionary responsibilities, leases out property and equipment under operating leases for the following purposes:

- $\hbox{- for the provision of community services, such as sports facilities, tourism services and community centres}\\$
- for economic development purposes to provide suitable affordable accommodation for small local
- any other purposes

The future minimum lease payments receivable under non-cancellable leases in future years are:

	31/03/2017	31/03/2016
	£000	£000
No later than 1 year	58	53
Later than 1 year and no later than 5 years	231	206
Later than 5 years	323	356
Total	612	615

The Authority leases out Land and Buildings on operating leases these include Sanders Park, Victoria Ground and Barnsley Hall Football Pitches. The income for these have been credited to the CIES. The amounts received in 2016/17 were £40k and 2015/16 £41k.

Notes to the Financial Statements
FOR THE YEAR ENDED 31 MARCH 2017

#### Note 37 Defined Benefit Pension Schemes

#### **Retirement Benefits**

#### **Participation in the Local Authority Pension Scheme**

As part of the terms and conditions of employment of its officers, the Authority makes contributions towards the cost of post-employment benefits within the Local Government Pension Scheme. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments (for those benefits) and to disclose them at the time that employees earn their future entitlement.

The Authority participates in two post-employment schemes:

- \* The Local Government Pension Scheme, administered locally by Worcestershire County Council this is a funded defined benefit final salary scheme, meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pension's liabilities with investment assets.
- \* Arrangements for the award of discretionary post-retirement benefits upon early retirement this is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. However there are no investment assets built up to meet these liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due.
- \* The Worcestershire County Council pension scheme is operated under the regulatory framework for the Local Government Pension Scheme and the governance of the scheme is the responsibility of Worcestershire County Council. Policy is determined in accordance with the Public Service Pensions Act 2013.
- \* The principal risks to the Authority of the scheme are the longevity assumptions, statutory changes to the scheme, structural changes to the scheme (i.e. large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the scheme. These are mitigated to a certain extent by the statutory requirements to charge to the General Fund and Housing Revenue Account the amounts required by statute as described in the accounting policies note.

#### **Discretionary Post-retirement Benefits**

Discretionary post-retirement benefits on early retirement are an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. There are no plan assets built up to meet these pension liabilities.

#### **Transactions relating to Post-Employment Benefits**

The Authority recognises the cost of retirement benefits in the reported cost of service when they are earned by employees, rather than when the benefits are eventually paid as pensions.

However, the charge the Authority is required to make against council tax is based on the cash payable in the year, so the real cost of post-employment/retirement benefits is reversed out of the General Fund via the Movement on Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund balance via the Movement in Reserves Statement during the year:

	Local Government Pension Scheme		Discretionary Benefits	
	<b>2016/17</b> £000	<b>2015/16</b> £000	<b>2016/17</b> £000	<b>2015/16</b> £000
Comprehensive Income and Expenditure Statement				
Cost of services:				
Service cost comprising:				
Current service cost	2,079	1,969	0	0
Past service cost	45	35	0	0
(Gain)/loss from settlements	0	0	o	0
Financing and Investment Income and Expenditure:				
Net Interest expense	1,137	1,065	66	64
Total post-employment benefits charged to the Surplus of Deficit on the Provision of Services	3,261	3,069	66	64

Other post-employment benefits charged to the Comprehensive Income and Expenditure Statement				
Remeasurement of the net defined benefit liability comprising:	'			
Return on plan assets (excluding the amount included in the				
net interest expense)	(17,900)	2,550	0	0
Actuarial gains and losses arising on changes in				
demographic assumptions	(1,332)	0	(31)	0
Actuarial gains and losses arising on changes in financial	` ' '		`	
assumptions	24,860	(4,596)	382	(68)
Other	265	31	0	0
Total post employment benefits charged to the				
Comprehensive Income and Expenditure Statement	9,154	1,054	417	(4)

Movement in Reserves Statement				
Reversal of net charges made to the Surplus or Deficit on the Provision of Services for post-employment benefits in accordance				
with the Code	(3,261)	(3,069)	(66)	(64)
Actual amount charged against the general fund balance				
for pensions in the year:				
Employers' contributions payable to scheme	2,172	1,928		
Retirement benefits payable to pensioners			140	139

# Pensions Assets and Liabilities Recognised in the Balance Sheet

The amount included in the Balance Sheet arising from the Authority's obligation in respect of its defined benefit plans is as follows:

	Local Government Pension Scheme				y Benefits
	<b>2016/17</b> £000	<b>2015/16</b> £000	<b>2016/17</b> £000	<b>2015/16</b> £000	
Present value of the defined obligation	(111,795)	(84,683)	(2,210)	(1,933)	
Fair value of plan assets	71,535	51,405	0]	0	
Sub-total	(40,260)	(33,278)	(2,210)	(1,933)	
Other movements in the liability (asset)	0	0	0	0	
Net liability arising from the defined benefit obligation	(40,260)	(33,278)	(2,210)	(1,933)	

# Reconciliation of movements in the fair value of scheme assets

	Local Government Pension Scheme		Discretionary Benefits	
	<b>2016/17</b> £000	<b>2015/16</b> £000	<b>2016/17</b> £000	<b>2015/16</b> £000
Opening fair value of scheme assets	51,405	52,412	0	0
Interest income	1,820	1,683	0	0
Remeasurement gain/(loss): the return on plan assets, excluding the amount included in				
the net interest expense	17,900	(2,644)	0	0
Change of Reg Services share of assets	588	94	0	0
The effect of changes in foreign exchange rates				
Contributions from employer	2,172	1,928	140	139
Contributions from employees into the scheme	609	527	0	0
Benefits/transfers paid	(2,924)	(2,564)	(140)	(139)
Administration Expenses	(35)	(31)	Ö	Ö
Closing value of scheme assets	71,535	51,405	0	0

# Reconciliation of present value of the scheme liabilities:

	Local Governmer		Discretionary Benefits	
	2016/17	2015/16	2016/17	2015/16
	£000	£000	£000	£000
Opening balance at 1 April	(84,683)	(86,565)	(1,933)	(2,076)
Current service cost	(2,079)	(1,969)	0	0
Interest cost	(2,957)	(2,748)	(66)	(64)
Contributions from scheme participants	(609)	(527)	0	0
Remeasurement (gains) and losses:				
Actuarial (gains)/losses from changes in demographic				
assumptions Actuarial (gains)/losses from changes in financial	1,332	0	31	0
assumptions	(20,044)	4,727	(290)	68
Experience (gains/losses)	(4,816)	О	(92)	0
Change of Reg. Services share of liabilities	(818)	(131)	0	0
Losses/(gains) on curtailments where relevant	(45)	(35)	0	0
Liabilities assumed on entity combinations				
Benefits/transfers paid	2,924	2,565	140	139
Balance as at 31 March	(111,795)	(84,683)	(2,210)	(1,933)

# Local government pension scheme assets comprised:

	31/03/2017	31/03/2016	
	£000	£000	
Cash and cash equivalents	1,638	1,089	
Equities:			
UK Quoted	374	377	
Overseas Quoted	19,987	17,556	
PIV- UK Managed	19,286	14,395	
PIV- UK Managed (overseas)	21,396	10,226	
PIV- Overseas Managed	0	379	
Sub-total equity	61,043	42,933	
Bonds:			
Corporate	236	213	
Overseas Corporate	3,655	2,937	
Sub-total bonds	3,891	3,150	
Property:			
European Property Fund	2,010	1,609	
UK Property Debt	665	602	
Overseas Property Debt	357	115	
Sub-total property	3,032	2,326	
Private equity			
UK	0	0	
Overseas	0	0	
Sub-total private equity	0	0	
Other investment funds:			
UK Infrastructure	1,931	1,907	
Sub-total other investment funds	1,931	1,907	
Total assets	71,535	51,405	

Fair value of scheme assets

All scheme assets have quoted prices in active markets

#### Basis for estimating assets and liabilities

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in the future years dependent on assumptions about mortality rates, salary levels, etc.

Both the Local Government Pension Scheme and discretionary benefits liabilities have been assessed by Mercers, an independent firm of actuaries, estimates for the County Council Pension Fund being based on the latest full valuation of the scheme as at 1 April 2013.

The significant assumptions used by the actuary are set out below:

		Local Government Pension Scheme		Benefits ents
	2016/17	2015/16	2016/17	2015/16
Mortality assumptions:				
Longevity at 65 current pensioners:				
Men	22.6	23.5	22.6	23.5
Women	25.6	25.9	25.6	25.9
Longevity at 65 for future pensioners:				
Men	24.8	25.8	24.8	25.8
Women	27.9	28.2	27.9	28.2
Financial assumptions:				
Rate of inflation	2.3%	2.0%	2.3%	2.0%
Rate of increase in salaries	3.8%	3.5%	3.8%	3.5%
Rate of increase in pensions	2.3%	2.0%	2.3%	2.0%
Discount Rate	2.5%	3.5%	2.5%	3.5%

The estimation of the defined benefit obligation is sensitive to the actuarial assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes to the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The longevity assumptions, for example, assume that life expectancy increases or decreases for men and women. In practice this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

	Impact on the Defined Benefit Obligation in the Scheme		
	Increase in Decrease in		
	assumption	assumption	
	£000	£000	
Longevity (increase or decrease in one year)	3,111	(3,111)	
Rate of inflation (increase or decrease by 0.1%)	3,139	(3,139)	
Rate of increase in salaries (increase or decrease by 0.1%)	3,047	(3,047)	
Rate for discounting liabilities (increase or decrease by 0.1%)	(2,957)	2,957	

# Impact on the Authority's cashflows

The objectives of the scheme are to keep employers' contributions at as constant a rate as possible. The County Council has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the next 19 years. Funding levels are monitored on an annual basis.

The scheme takes into account the national changes to the scheme under the Public Pensions Services Act 2013. Under the Act, the Local Government Pension Scheme in England and Wales and the other main existing public service schemes may not provide benefits in relation to service after 31 March 2014 (or service after 31 March 2015 for other main existing public service pension schemes in England and Wales). The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings schemes to pay pensions and other benefits to certain public servants.

The weighted average duration of the defined benefit obligation for scheme members is 17 years, 2016/17 (18 years 2015/2016).

On 30th April 2017 the Council made an advanced payment to Worcestershire Pension Fund for the deficit payments due 2017/18-2019/20 and 90% of the expected pension contributions for current employees for the same period. The total payment was £6,591k compared with a cost of £7,048k if the payments had been made monthly. After allowing for estimated interest costs (£46k) the net savings are estimated at £411k over the 3 years.

Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

# Note 38 Contingent Liabilities

Contingent liabilities are possible obligations that arise from past events and whose existence will be confirmed only by the occurrence of one or more uncertain future events that are not wholly within the council's control.

Various NHS trusts and limited companies have made applications for relief for business rates, this is an on-going issue and the outcome of these appeals will not be known until future years, no provision has been made for this.

# Note 39 Contingent Assets

A Contingent Assets is a possible asset that arises from past events and whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Council.

There are no Contingent Assets as at 31 March 2017.

Notes to the Financial Statements
FOR THE YEAR ENDED 31 MARCH 2017

#### Note 40 Nature and Extent of Risks Arising from Financial Instruments

The Council's activities expose it to a variety of financial risks:

- credit risk the possibility that other parties might fail to pay amounts due to the Council
- liquidity risk the possibility that the Council might not have funds available to meet its commitments to make payments
- market risk the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates and stock market movements

The Council's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Risk management is carried out by a central treasury team, under policies approved by Cabinet in the annual treasury management strategy. The council provides written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk and the investment of surplus cash.

#### **Credit Risk**

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers.

This risk is minimised through the Annual Investment Strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria, as laid down by Fitch Ratings Services.

Investment decisions are made by reference to the lowest published long-term credit rating from Fitch, Moody's or Standard & Poor's. Where available, the credit rating relevant to the specific investment or class of investment is used (for example the rating assigned to a secured investment), otherwise the counterparty credit rating is used.

Credit ratings are obtained and monitored by the Council's treasury advisers, who will notify changes in ratings as they occur. Where an entity has its credit rating downgraded so that it fails to meet the approved investment criteria then:

- no new investments will be made,
- any existing investments that can be recalled or sold at no cost will be, and
- full consideration will be given to the recall or sale of all other existing investments with the affected counterparty

The Council defines "high credit quality" organisations and securities as those having a credit rating of A- or higher that are domiciled in the UK or a foreign country with a sovereign rating of AA+ or higher. For Money Market Funds and other pooled funds "high credit quality" is defined as those having a credit rating of A- or higher.

The credit criteria in respect of financial assets held by the Council are as detailed below:

Financial Asset Category	Minimum Criteria (Fitch ratings)	Maximum Investment
Term Deposits	Long Term: A-	£3 million
Deposits with Debt		£no upper limit *

<sup>\*</sup> Investments with the DMADF are guaranteed by HM Treasury. Following advice from the Council's treasury advisors, no upper limit was imposed on investments with the DMADF.

# Debtors

At 31st March 2017, Bromsgrove District Council had no investments held in our call accounts, the Council did hold £790k in the Current Account.

The Council does not generally allow credit for customers. An aged analysis of the Council's sundry debtor balances at 31st March 2017 is shown in the table below:

	2016/17 £000	2015/16 £000
Less than three months	491	520
Three to six months	9	24
Six months to one year	12	19
More than one year	33	468
Total	545	1,031

#### **Liquidity Risk**

The Council has a comprehensive cash flow management system that seeks to ensure that cash is available as needed. If unexpected movements happen, the Council has ready access to borrowings from the money markets and the Public Works Loans Board. There is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

#### **Market Risk**

#### **Interest Rate Risk**

The Council is exposed to risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council. For instance, a rise in interest rates would have the following effects:

- borrowings at variable rates the interest expense charged to the Surplus or Deficit on the Provision of Services will rise
- borrowings at fixed rates the fair value of the liabilities borrowings will fall
- investments at variable rates the interest income credited to the Surplus or Deficit on the Provision of Services will rise
- investments at fixed rates the fair value of the assets will fall

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus of Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the General Fund Balance.

The Council is exposed to risk in terms of its exposure to interest rate movements on its investments. It has a number of strategies for managing interest rate risk and these are addressed in the Treasury Management Strategy. In 2016/17, the Council had no variable long term investments or borrowings.

#### Price Risk

The Council, excluding its exposure to the Pension Fund, does not invest in equity shares.

# Bromsgrove District Council Collection Fund Statement FOR THE YEAR ENDED 31 MARCH 2017

The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government of council tax and non-domestic rates.

	2015/16				2016/17	
Business Rates £000	Council Tax £000	Total £000		Business Rates £000	Council Tax £000	Tota £00
			INCOME			
	(55,727)	(55,727)	Council Tax Receivable		(58,349)	(58,349
(26,808)		(26,808)	Business Rates Receivable	(27,894)	` '	(27,894
(252)		(252)	Transitional Protection Payments Receivable	1		
(27,060)	(55,727)		Total amounts to be credited	(27,894)	(58,349)	(86,243
			EXPENDITURE			
			Apportionment of Previous Year Surplus/Deficit			
(607)		(607)	Central Government	(1,051)		(1,05
(485)	127	(358)	Billing Authority	(840)	167	(67:
(109)	608	499	County Council	(189)	813	62
(12)	43	31	Fire Authority	(21)	140	-11
` '	105	105	Police Authority		58	
			Precepts, demands and shares			
13,865		13,865	Central Government	13,984		13,98
11,092	7,731	18,823	Billing Authority	11,187	8,071	19,25
2,496	37,693	40,189	County Council	2,517	39,735	42,25
277	2,670	2,947	Fire Authority	280	2,762	3,04
	6,490	6,490	Police Authority		6,713	6,71
			Business Rate Supplement:		20 0	
			Payment to levying authority's Business Rate			
		0	Supplement Revenue Account			
		0	Administrative Costs			
		0				
			Charges to Collection Fund			
			Write-offs of uncollectable amounts			
216	264		Increase/(decrease) in allowance for impairment	474	237	71
(906)			Increase/(decrease) in allowance for appeals	(9)		(
252		252	Transitional Protection Payments Payable	437		43
123		122	Charge to General Fund for allowable collection costs for	124		1.5
26,202	55,731		non-domestic rates  Total amounts to be debited	26,893	58,696	85,58
20,202	35,731	61,933	Total amounts to be debited	20,893	56,696	65,56
(858)	4	(854)	(Surplus) /deficit arising during the year	(1,001)	347	(654
3,208	(1,397)	1,811	(Surplus)/deficit b/f at 1 April	2,350	(1,393)	95
2,350	(1,393)	957	(Surplus)/deficit c/f at 31 March	1,349	(1,046)	30

Collection Fund Statement
FOR THE YEAR ENDED 31 MARCH 2017

#### Note 1 - Council Tax Income

The amount of Council Tax payable is calculated by establishing a 'Council Tax Base'. This is the Council's estimated number of chargeable dwellings expressed in relation to those dwellings in Band D. Once this has been determined, the Council Tax payable for each band is established as follows: (The actual amount payable for each property is also subject to discounts where applicable.)

#### FOR THE YEAR ENDED 31 MARCH 2017

Band	l Valuation band limits		Calculated number of	Adjusted number of		Equated number of	Council Tax		
		£		£	dwellings	dwellings		dwellings	Payable
						2.95		1.64	
Α	Up to & including	40,000			3,582	1,928.52	6/9	1,285.68	136.82
В		40,001	- 1	52,000	7,168	5,396.49	7/9	4,197.27	159.63
С		52,001		68,000	8,682	7,225.12	8/9	6,422.33	182.43
D		68,001	-	88,000	7,668	6,767.43	9/9	6,767.43	205.24
E		88,001	-	120,000	6,776	6,217.28	11/9	7,598.90	250.85
F		120,001		160,000	3,481	3,264.02	13/9	4,714.70	296.45
G		160,001		320,000	2,672	2,508.54	15/9	4,180.90	342.06
Н	More Than			320,001	339	296.83	18/9	593.66	410.47

Adjustment 0.99

Council tax base 35,404.88

#### FOR THE YEAR ENDED 31 MARCH 2016

Band	Valuation band limits		its	Calculated number of	Adjusted number of	Ratio to Band D	Equated number of	Council Tax	
		£		£	dwellings	dwellings		dwellings	Payable
						4		1.96	
Α	Up to & including	40,000			3,448	1,757	6/9	1,171.64	133.49
В		40,001		52,000	7,070	5,279	7/9	4,105.66	155.74
С		52,001		68,000	8,531	7,118	8/9	6,327.50	174.99
D		68,001	-	88,000	7,557	6,727	9/9	6,726.55	200.24
E		88,001		120,000	6,636	6,168	11/9	7,538.24	244.74
F		120,001	- 1	160,000	3,379	3,192	13/9	4,610.10	289.24
G		160,001		320,000	2,641	2,515	15/9	4,191.10	333.73
Н	More Than			320,001	333	294	18/9	587.71	400.48

Adjustment 0.99

Council tax base 34,907.86

The breakdown above is for Bromsgrove District Council only, below is the total payable for band D equivalent for the district for all Preceptors:

	2016/17 £	2015/16 £
Bromsgrove District Council	205.24	200.24
Worcestershire County Council	1,122.31	1,079.77
Police and Crime Commissioner for West Mercia	189.60	185.90
Hereford and Worcestershire Fire and Rescue	78.00	76.50
Parish Councils (Average)	22.73	21.24
Total Council Tax for the District	1,617.88	1,563.65

# Note 2 - Non-Domestic Rates

Non-Domestic Rates are organised on a local basis. The Government specifies an amount and subject to the effects of transitional arrangements, local businesses pay rates calculated by multiplying their rateable value by that amount. In 2016/17 the amount was 49.70p (49.03p 2015/16). The Council is responsible for collecting rates due from the ratepayers in its area and distributing the amount collected between itself, central government and major preceptors in proportions specified by central government. This is shown in the Comprehensive Income and Expenditure Statement and analysed at Note 13. The total rateable value at 31 March 2017 was £68,988,913 (31 March 2016 £69,239,171).

Notes to the Financial Statements FOR THE YEAR ENDED 31 MARCH 2017

# **Glossary**

#### **AAA FITCH RATING**

Highest credit quality - 'AAA' ratings denote the lowest expectation of credit risk. They are assigned only in case of exceptionally strong capacity for timely payment of financial commitments. This capacity is highly unlikely to be adversely affected by foreseeable events.

#### **AA FITCH RATING**

Very high credit quality - 'AA' ratings denote a very low expectation of credit risk. They indicate very strong capacity for timely payment of financial commitments. This capacity is not significantly vulnerable to foreseeable events.

#### A FITCH RATING

High credit quality - 'A' ratings denote a low expectation of credit risk. The capacity for timely payment of financial commitments is considered strong. This capacity may, nevertheless, be more vulnerable to changes in circumstances or in economic conditions than is the case for higher ratings.

#### **ACCOUNTING PERIOD**

The period of time covered by the accounts, normally a period of twelve months commencing on 1 April. The end of the accounting period is the Balance Sheet date.

#### **ACCRUALS**

Sums included in the final accounts to recognise revenue and capital income and expenditure earned or incurred in the financial year, but for which actual payment had not been received or made as at 31 March.

# **ACTUARIAL GAINS AND LOSSES**

For a defined benefit pension scheme, the changes in actuarial surpluses or deficits that arise because:

- Events have not coincided with the actuarial assumptions made for the last valuation (experience gains and losses); or
- The actuarial assumptions have changed

#### **ASSET**

An item having value to the authority in monetary terms. Assets are categorised as either current or non-current:

- A current asset will be consumed or cease to have material value within the next financial year (e.g. cash and stock);
- A non-current asset provides benefits to the Authority and to the services it provides for a period of more than one year and may be tangible e.g. a community centre, or intangible, e.g. computer

## **AUDIT OF ACCOUNTS**

An independent examination of the Authority's financial affairs.

#### **BALANCE SHEET**

A statement of the recorded assets, liabilities and other balances at the end of the accounting period.

#### **BORROWING**

Using cash provided by another party to pay for expenditure, on the basis of an agreement to repay the cash at a future point, usually incurring additional interest charges over and above the original amount.

#### BUDGET

The forecast of net revenue and capital expenditure over the accounting period.

#### **CAPITAL EXPENDITURE**

Expenditure on the acquisition of a fixed asset, which will be used in providing services beyond the current accounting period, or expenditure which adds to and not merely maintains the value of an existing fixed asset.

#### **CAPITAL FINANCING**

Funds raised to pay for capital expenditure. There are various methods of financing capital expenditure including borrowing, leasing, direct revenue financing, usable capital receipts, capital grants, capital contributions, revenue reserves and earmarked reserves.

#### **CAPITAL PROGRAMME**

The capital schemes the Authority intends to carry out over a specific period of time.

#### **CAPITAL RECEIPT**

The proceeds from the disposal of land or other fixed assets. Proportions of capital receipts can be used to finance new capital expenditure, within rules set down by the government but they cannot be used to finance revenue expenditure.

# **CIPFA**

The Chartered Institute of Public Finance and Accountancy

#### **COLLECTION FUND**

A separate fund that records the income and expenditure relating to Council Tax and non-domestic rates.

#### **COMMUNITY ASSETS**

Assets that the Authority intends to hold in perpetuity, that have no determinable useful life and that may have restrictions on their disposal. Examples of community assets are parks and historical buildings.

#### COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

The account of the Authority that reports the net cost for the year of the functions for which it is responsible and demonstrates how that cost has been financed from precepts, grants and other income.

# **CONSISTENCY**

The concept that the accounting treatment of like items within an accounting period and from one period to the next are the same.

# **CONTINGENT ASSET**

A contingent asset is a possible asset arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Authority's accounts.

# **CONTINGENT LIABILITY**

A contingent liability is either:

- A possible obligation arising from past events whose existence will be confirmed only by the
  occurrence of one or more uncertain future events not wholly within the Authority's control; or
- A present obligation arising from past events where it is not probable that a transfer of economic benefits will be required, or the amount of the obligation cannot be measured with sufficient reliability.

# **CORPORATE AND DEMOCRATIC CORE**

The corporate and democratic core comprises all activities that local authorities engage in specifically because they are elected, multi-purpose authorities. The cost of these activities are thus over and above those which would be incurred by a series of independent single purpose, nominated bodies managing the same services. There is therefore no logical basis for apportioning these costs to services.

#### **CREDITOR**

Amount owed by the Authority for work done, goods received or services rendered within the accounting period, but for which payment has not been made by the end of that accounting period.

#### **CURRENT SERVICE COST (PENSIONS)**

The increase in the present value of a defined benefits pension scheme's liabilities, expected to arise from employee service in the current period.

#### **DEBTOR**

Amount owed to the Authority for works done, goods received or services rendered within the accounting period, but for which payment has not been received by the end of that accounting period.

#### **DEFINED BENEFIT PENSION SCHEME**

Pension schemes in which the benefits received by the participants are independent of the contributions paid and are not directly related to the investments of the scheme.

#### **DEPRECIATION**

The measure of the cost of wearing out, consumption or other reduction in the useful economic life of the Authority's fixed assets during the accounting period, whether from use, the passage of time or obsolescence through technical or other changes.

# **DISCRETIONARY BENEFITS (PENSIONS)**

Retirement benefits, which the employer has no legal, contractual or constructive obligation to award and are awarded under the Authority's discretionary powers such as the Local Government (Discretionary Payments) Regulations 1996.

# **EQUITY**

The Authority's value of total assets less total liabilities.

### **EVENTS AFTER THE BALANCE SHEET DATE**

Events after the Balance Sheet date are those events, favourable or unfavourable, that occur between the Balance Sheet date and the date when the Statement of Accounts is authorised for issue.

# **EXPECTED RETURN ON PENSION ASSETS**

For a funded defined benefit scheme, this is the average rate of return, including both income and changes in fair value but net of scheme expenses, which is expected over the remaining life of the related obligation on the actual assets held by the scheme.

# **FAIR VALUE**

The fair value of an asset is the price at which it could be exchanged in an arm's length transaction.

# **FINANCE LEASE**

A lease that transfers substantially all of the risks and rewards of ownership of a fixed asset to the lessee.

# **GOING CONCERN**

The concept that the Statement of Accounts is prepared on the assumption that the Authority will continue in operational existence for the foreseeable future.

# **GOVERNMENT GRANTS**

Grants made by the government towards either revenue or capital expenditure in return for past or future compliance with certain conditions relating to the activities of the Authority. These grants may be specific to a particular scheme or may support the revenue spend of the Authority in general.

### **HOUSING BENEFITS**

A system of financial assistance to individuals towards certain housing costs administered by authorities and subsidised by central government.

#### **IMPAIRMENT**

A reduction in the value of a fixed asset to below its recoverable amount, the higher of the asset's fair value less costs to sell and its value in use.

#### **INFRASTRUCTURE ASSETS**

Fixed assets belonging to the Authority that cannot be transferred or sold, on which expenditure is only recoverable by the continued use of the asset created. Examples are highways, footpaths and bridges.

#### **INTANGIBLE ASSETS**

An intangible (non-physical) item may be defined as an asset when access to the future economic benefits it represents is controlled by the reporting entity. This Authority's intangible assets comprise computer software licences.

# **INTEREST COST (PENSIONS)**

For a defined benefit scheme, the expected increase during the period of the present value of the scheme liabilities because the benefits are one period closer to settlement.

# **INVESTMENTS (PENSION FUND)**

The investments of the Pension Fund will be accounted for in the statements of that fund. However, authorities are also required to disclose, as part of the disclosure requirements relating to retirement benefits, the attributable share of the pension scheme assets associated with their underlying obligations.

#### **LIABILITY**

A liability is where the Authority owes payment to an individual or another organisation.

- A current liability is an amount which will become payable or could be called in within the next accounting period, e.g. creditors or cash overdrawn.
- A deferred liability is an amount which by arrangement is payable beyond the next year at some point in the future or to be paid off by an annual sum over a period of time.

#### **LIQUID RESOURCES**

Current asset investments that are readily disposable by the Authority without disrupting its business and are either:

- Readily convertible to known amounts of cash at or close to the carrying amount; or
- Traded in an active market

# **LONG-TERM CONTRACT**

A contract entered into for the design, manufacture or construction of a single substantial asset or the provision of a service (or a combination of assets or services which together constitute a single project), where the time taken to substantially complete the contract is such that the contract activity falls into more than one accounting period.

# **MATERIALITY**

The concept that the Statement of Accounts should include all amounts which, if omitted, or mis-stated, could be expected to lead to a distortion of the financial statements and ultimately mislead a user of the accounts.

# **MINIMUM REVENUE PROVISION (MRP)**

The minimum amount which must be charged to the revenue account each year in order to provide for the repayment of loans and other amounts borrowed by the Authority.

#### **NET BOOK VALUE**

The amount at which fixed assets are included in the Balance Sheet, i.e. their historical costs or current value less the cumulative amounts provided for depreciation.

#### **NET DEBT**

The Authority's borrowings less cash and liquid resources.

# **NON-DISTRIBUTED COSTS**

These are overheads for which no user now benefits and as such are not apportioned to services

# **NON-DOMESTIC RATES (NDR)**

The Non-Domestic Rate is a levy on businesses, based on a national rate in the pound set by central government and multiplied by the assessed rateable value of the premises they occupy. In England it is collected by the Authority on behalf of itself, central government and major preceptors. In Scotland it is collected by the Authority on behalf of central government and then redistributed back to support the cost of services.

#### **NON-OPERATIONAL ASSETS**

Fixed assets held by the Authority but not directly occupied, used or consumed in the delivery of services. Examples are investment properties, assets under construction or assets surplus to requirements pending sale or redevelopment.

#### **OPERATING LEASE**

A lease where the ownership of the fixed asset remains with the lessor.

#### **OPERATIONAL ASSETS**

Fixed assets held and occupied, used or consumed by the Authority in the pursuit of its strategy and in the direct delivery of those services for which it has either a statutory or discretionary responsibility.

#### PAST SERVICE COST (PENSIONS)

For a defined benefit pension scheme, the increase in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or improvement to retirement benefits.

#### **PENSION SCHEME LIABILITIES**

The liabilities of a defined benefit pension scheme for outgoings due after the valuation date. Scheme liabilities measured during the projected unit method reflect the benefits that the employer is committed to provide for service up to the valuation date.

# **PRECEPT**

The levy made by precepting authorities by billing authorities, requiring the latter to collect income from Council Tax on their behalf.

### **PRIOR YEAR ADJUSTMENT**

Material adjustments applicable to previous years arising from changes in accounting polices or from the correction of fundamental errors. This does not include normal recurring corrections or adjustments of accounting estimates made in prior years.

# **PROVISION**

An amount put aside in the accounts for future liabilities or losses which are certain or very likely to occur but the amounts or dates of when they will arise are uncertain.

# **PUBLIC WORKS LOAN BOARD (PWLB)**

A Central Government Agency, which provides loans for one year and above to authorities at interest rates only slightly higher than those at which the government can borrow itself.

## **RATEABLE VALUE**

The annual assumed rental of a hereditament, which is used for NDR purposes.

#### **RELATED PARTIES**

The definition of related parties for the Council's purposes are deemed to include the Authority's members, the Chief Executive, its Directors and their close family and household members.

# **RELATED PARTY TRANSACTIONS**

The Statement Of Recommended Practice requires the disclosure of any material transactions between the Authority and related parties to ensure that stakeholders are aware when these transactions occur and the amount and implications of such.

#### **REMUNERATION**

All sums paid to or receivable by an employee and sums due by way of expenses allowances (as far as those sums are chargeable to UK income tax) and the money value of any other benefits. Received other than in cash. Pension contributions payable by the employer are excluded.

#### RESERVES

The accumulation of surpluses, deficits and appropriations over past years. Reserves of a revenue nature are available and can be spent or earmarked at the discretion of the Authority. Some capital reserves such as the fixed asset restatement account cannot be used to meet current expenditure.

#### **RESIDUAL VALUE**

The net realisable value of an asset at the end of its useful life.

#### RETIREMENT BENEFITS

All forms of consideration given by an employer in exchange for services rendered by employees that are payable after the completion of employment.

#### **REVENUE EXPENDITURE**

The day-to-day expenses of providing services.

# **REVENUE EXPENDITURE CAPITALISED UNDER STATUTE (REFCUS)**

Expenditure which ordinarily would be revenue, but is statutorily defined as capital. Examples of REFCUS include grants of a capital nature to voluntary organisations and back pay expenditure capitalised under Secretary of State Direction

#### **REVENUE SUPPORT GRANT**

A grant paid by Central Government to authorities, contributing towards the general cost of their services.

#### **STOCKS**

Items of raw materials and stores an authority has procured and holds in expectation of future use. Examples are consumable stores, raw materials and products and services in intermediate stages of completion.

# **TEMPORARY BORROWING**

Money borrowed for a period of less than one year.

# **TRUST FUNDS**

Funds administered by the Authority for such purposes as prizes, charities, specific projects and on behalf of minors.

# **USEFUL ECONOMIC LIFE (UEL)**

The period over which the Authority will derive benefits from the use of a fixed asset.

# **WORCESTERSHIRE PENSION FUND (WPF)**

The Worcestershire Pension Fund is administered by Worcestershire County Council and consists of the County and Districts within Worcestershire together with admitted bodies such as Academy Schools.